



**Notice of a public meeting of  
Learning & Culture Policy and Scrutiny Committee**

**To:** Councillors Craghill (Chair), Fenton (Vice-Chair),  
S Barnes, Brooks, Dew, Jackson and Wells  
Dr Dickinson (Co-opted Statutory Member) and  
Mr Hagon (Co-opted Statutory Member)

**Date:** Wednesday, 22 March 2017

**Time:** 5.30 pm

**Venue:** The Craven Room - Ground Floor, West Offices (G048)

**AGENDA**

**1. Declarations of Interest**

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda

**2. Minutes** (Pages 1 - 10)

To approve and sign the minutes of the meeting held on  
Wednesday 11 January 2017.

**3. Public Participation**

At this point in the meeting members of the public who have registered to speak can do so. The deadline for registering is **5.00pm on Tuesday 21 March 2017**. Members of the public can speak on agenda items or matters within the remit of the committee.

To register to speak please contact the Democracy Officers for the meeting, on the details at the foot of the agenda.

## **Filming, Recording or Webcasting Meetings**

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- 4. Attendance of Chair of York@Large** (Pages 11 - 20)  
The Chair of York@Large will be in attendance at the meeting to provide an update on how the organisation has been working with the Council and other partners to deliver joint services.
- 5. 2016/17 Third Quarter Finance & Performance Monitoring Report** (Pages 21 - 30)  
This report analyses the latest performance for 2016/17 and forecasts the financial outturn position by reference to the service plans and budgets for all of the services falling under the responsibility of the Director of Children, Education & Communities.
- 6. York Safeguarding Board Bi-annual Update** (Pages 31 - 36)  
This report provides an update on the progress of City of York Safeguarding Children Board, highlighting the outcome of the recent Ofsted inspection and the ongoing development of the Children and Social Work Bill, which will directly impact on safeguarding children legislation.

7. **SACRE (Standing Advisory Council for Religious Education) Annual Report** (Pages 37 - 42)  
This report provides Members with details of the work of the City of York Standing Advisory Council for Religious Education (SACRE) from January to December 2016.
8. **Update on Implementation of Local Area Teams** (Pages 43 - 56)  
This paper provides an update on implementation of Local Area Teams following their launch in January 2017.
9. **Update on Implementation of Recommendations from previously completed 'Disabled Access to York's Heritage & Cultural Offer' Scrutiny Review** (Pages 57 - 88)  
This report provides Members with a further update on the implementation of the outstanding recommendations arising from a previously completed scrutiny review on Disabled Access to York's Heritage & Cultural Offer.
10. **Work Plan 2016-17** (Pages 89 - 90)  
Members are asked to consider the Committee's work plan for the 2016-17 municipal year.
11. **Urgent Business**  
Any other business which the Chair considers urgent under the Local Government Act 1972.

### Democracy Officers

Catherine Clarke and Louise Cook (job share)

Contact details:

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(If contacting by email, please send to both Democracy officers named above).

For more information about any of the following please contact the Democratic Services Officers responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

**This information can be provided in your own language.**

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی میا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

City of York Council

Committee Minutes

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Meeting	Learning & Culture Policy and Scrutiny Committee
Date	11 January 2017
Present	Councillors Craghill (Chair), Fenton (Vice-Chair), S Barnes, Brooks, Jackson, Wells and Richardson (as a Substitute for Cllr Dew)
Apologies	Councillor Dew Dr J Dickinson and Mr A Hagon (Coopted Statutory Members)

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### **32. Declarations of Interest**

Members were asked to declare, at this point in the meeting, any personal interests, not included on the Register of Interests, or any prejudicial or disclosable pecuniary interests they may have in respect of business on the agenda. None were declared.

### **33. Minutes**

Resolved: That the minutes of the last meeting held on 9 November 2016 be approved and then signed by the chair as a correct record subject to the final sentence of minute 25 (York Theatre Royal: 2016/17 Half Year Performance Update), which referred to a new service level agreement, being deleted.

### **34. Public Participation**

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

### **35. York Museums Trust - Core Partnership Objectives Update - 2016-17 Half Year Report**

Members considered a report which updated them on the current activities of the York Museums Trust (YMT) against the

agreed core partnership objectives for the period April to December 2016. YMT's Chief Operating Officer was in attendance at the meeting to present their report with the Assistant Director, Communities, Culture and Public Realm.

They highlighted the main issues covered in the report and responded to and provided further information in relation to specific issues covered in the report including:

- work to enhance wellbeing and address isolation and loneliness
- discussions between YMT and CYC around financial support
- Arts Council funding
- Decrease in school visits and reasons for this– members requested a breakdown of the number of visits to museums from York schools and from schools outside York.<sup>1</sup>
- Take up of entitlement to free YMT cards by residents aged 17 to 24 and those entitled to income related benefit. Members welcomed the high take up and requested a breakdown of this figure between young people and those on income related benefits.<sup>2</sup>

Resolved: That the report be noted and Members' comments on the activities of York Museums Trust be taken into account.

Reason: To fulfil the Council's role under the agreed partnership arrangements.

Action Required

1. Circulate to Committee Members a breakdown of the number of visits to museums from York schools and from schools outside York. CC

2. Circulate to Committee Members a breakdown of the figure for the uptake of free YMT cards by young people and those on income related benefits CC

**36. 2016-17 Second Quarter Finance & Performance Monitoring Report - Learning and Culture**

Members received a report which provided an analysis of the latest performance for 2016/17 and a forecast of the financial outturn position by reference to the service plans and budgets for all of the services falling under the responsibility of the Corporate Director of Children, Education and Communities.

The Finance Manager, Adults Children and Education, presented the report with the Corporate Director, Children, Education and Communities. He reported a modest net projected under spend for quarter 2 which put the council in a more positive position than reported at the end of quarter 1. Members were advised that the projected net overspend on school transport was due to delays in implementing proposed savings in denominational and SEN (special educational needs) transport. They were informed that denominational transport savings were now being delivered but achieving savings in SEN was a complex area which needed to be delivered over a number of years and that updates would be provided in future reports.

Members discussed the performance data and additional information from officers was provided in relation to:

- Educational Achievement – Indicator 81 (increase in the percentage point gap between free school meals (FSM) and non FSM pupils at age 15 who attain a level 3 qualification by the age of 19 (snapshot)). An update had been provided at last meeting. Members were advised that narrowing the gap continued to be high priority.
- Youth Offending – Indicator 45 (Percentage of young people ending their YOT (Youth Offending Team) supervised court order who are NEET (not in Employment, Education or Training)) – this was a high priority for YOT Board who had developed new types of provision and built up good relationships with York College. Members noted that a small cohort meant data fluctuated from year to year.
- Libraries - LIB01 and LIB02 – (Library Visits and Books Borrowed) - Members noted a reduction in library visits and were advised of the possible reasons for this. Members requested clarification of the quarter 1 and 2 figures as they felt these were unclear. Members also requested an update on arrangements in place for mobile library provision during closure of Haxby Library. It was

agreed that the Chief Executive of York Explore be requested to provide an update on both these points. <sup>1</sup>

- Indicator PHOF13 (no of children in poverty (under 16s)) – Officers agreed to investigate why no data had been published since 2013-14 but suggested this could be that there is no longer a requirement to publish these figures. <sup>2</sup>

Resolved: (i) That the report be noted

(ii) That the requested information/clarification on the above indicators be provided to Members by email.

Reason: To update the Committee on the latest financial and performance position for 2016/17

#### Action Required

1. Circulate to Committee Members clarification of the quarter 1 and 2 figures for library visits and an update on arrangements in place for mobile library provision during closure of Haxby Library. FW

2. Officers to investigate why no data had been published for Indicator PHOF13 (no of children in poverty (under 16s)) since 2013-14 and inform Committee Members. WB

### **37. School Meals Scrutiny Review - Update**

Members considered a report which presented an update on the impact of the introduction of universal infant free school meals (UIFSM) on schools in York. This report had been requested by members when they received their final update on the implementation of recommendations of their previously completed School Meals Scrutiny Review in March 2016.

The Head of School Services explained how schools had prepared for the commencement of the introduction of UIFSM, provided information on the take-up in schools in York in its first and second years and the conclusions which could be drawn from its introduction. He responded to and provided additional information in response to questions from Members.

He explained that the current central catering contract in York was due to expire in July 2017 and would not be re-procured as schools moved



away from local authority control and joined multi academy trusts. However the local authority was working with schools to support them in procuring new contracts and had linked a number of smaller rural primaries so that they could work together to procure contracts and achieve economies of scale. It was acknowledged that, as schools procured and negotiated their own arrangements, this would lead to an increase in the number of school meal catering providers and a variation in school meals prices.

Resolved: That the report be noted.

Reason: To provide an update on the introduction of universal infant free school meals across York primary schools.

### **38. Bi-Annual Safeguarding Update**

Members considered a report which provided an update on key local and national safeguarding developments since July 2016

The Assistant Director, Children's Specialist Services informed Members that the review period covered a time of huge change, both locally and nationally, as well as a comprehensive inspection by Ofsted of the authority's arrangements for children in need of help and protection, children looked after and care leavers, including a review of the Local Safeguarding Children Board. The restructure in Children's Social Care had come from the need to be able to react to changes. He provided further information in relation to the following areas of the report, in response to questions from Members.

- how the voice of children and young people, including those with special educational needs, was expressed and understood.
- the development of the School Wellbeing Worker Service – Members noted this was part of pulling together mental health services into every day settings and were encouraged by this.
- Work of Local area teams (LATs) – these provide capacity to offer a broader response to problems rather than a specific social worker response.
- Difficulties in recruiting to safeguarding children social work posts - Members acknowledged there was a national shortage of experienced qualified social workers which made recruiting them difficult.

Resolved: That the report be noted, including the revised Children's Social Care structure, implementation of new case management system, and ongoing work to support the emotional and mental health of children and young people in York.

Reason: To allow Members to be fully informed on key children's safeguarding issues in York and to support Member challenge in this area.

### **39. Update on 30 Hours Childcare for Working Families**

Members considered a progress report on York's pilot programme for the early implementation of the new statutory entitlement for 30 hours free childcare for working families.

The Head of Childcare Strategy Service reported that York had had a very strong start by delivering a great number of places across the city to meet the needs of eligible parents, with 83% of parent applications from eligible families being approved. It was confirmed that the pilot programme had been very well received by both early years providers and parents in the city, and that during the first term of the trial, 1176 eligible children had taken up some or all of their extended entitlement at a provider in York.

She confirmed that officers were currently undertaking further analysis of the data, and members expressed the view that it would be useful to be able to monitor uptake to see where families were living and where they were taking up the provision as well as uptake by wage distribution band.

Resolved: That the report be noted.

Reason: To keep Members updated on the implementation of the new statutory entitlement.

### **40. Play Opportunities Scrutiny Review - Draft Final Report**

Members considered the draft final report of the Play Opportunities Scrutiny Review Task Group which presented the

findings from the review and proposed a number of review recommendations for the Committee's consideration.

Members acknowledged that the review showed the importance of being able to balance the differing views of all residents to be able to create community spaces which included play provision but which were suitable for all ages to enjoy. The review had looked at the role of ward councillors in engaging with children and young people and the wider community and the review's recommendations were focused on the need to provide additional support to ward members to support and encourage community cohesion.

Members considered the content of the report and annexes and the proposed review recommendations contained in paragraph 41 of the report and made the following comments:

- The word protocol in recommendations (i) and (ii) should be changed to "best practice guide". Members acknowledged that the purpose of the guide was as an advisory document which would support Members and provide guidance and access to best practise in a flexible way without it being too prescriptive.
- The review recommendations should include detail on what areas the best practice guide would cover.
- the final report could include more detail on the limited provision for teenagers as identified in paragraph 31 of the report.
- Members' need for more support to promote engagement with communities could be expanded on further in the final report.
- The best practice guide should include information about accessing funds other than ward funding, including Section 106 payments so that members could understand what money was available for what purpose and in which wards. Members noted that recommendation (ii) was about members leading on investment in any schemes

The Chair thanked the scrutiny officer for producing the report which she agreed reflected well the key aspects of the task group's findings and was an accurate reflection of discussion

which had taken place during meetings. She expressed her thanks also to the Head of Communities and Equalities and the Operations Manager (Strategy and Contracts) and for their support and advice during the review.

Members confirmed they were happy for the scrutiny officer, in liaison with the chair, to amend the final report in line with the above comments.

Resolved: (i) That the content of the report and its annexes be noted.

(ii) That the suggested amendments be taken into consideration when compiling the final report.

(iii) That the draft review recommendations shown at paragraph 41 of the report be agreed, subject to the amendments discussed above.

(iv) That agreement be given for the scrutiny officer, in liaison with the committee chair, to amend the final report as detailed above, prior to its presentation to the Executive

Reason: To conclude this review in line with scrutiny procedures and protocols, and enable this review final report to be presented at the next meeting of the full Learning and Culture Policy and Scrutiny Committee.

#### **41. Work Plan 2016-17**

Members considered the committee's work plan for the remainder of the 2016-17 municipal year.

The Scrutiny Officer advised the Committee that officers had made provisional arrangements for meetings for the 2017-18 municipal year, although these were subject to change dependent on possible changes to the scrutiny structure. She advised, however, that the only suitable date for the June meeting was the 7 June which was very close to the date of the last meeting of the current municipal year on 24 May. For this reason, it was proposed that the May meeting be brought forward to 10 May and this had been agreed by the Chair and

officers. Members confirmed they were also happy with this change.

Resolved: That the work plan be agreed subject to the last meeting of the current municipal year being brought forward from 24 May to 10 May 2016.

Reason: To keep the committee's work plan updated.

Cllr Craghill, Chair

[The meeting started at 5.30 pm and finished at 7.25 pm].

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Learning & Culture Policy & Scrutiny Committee

22 March 2017

## **Briefing Paper The work of York@Large since April 2016**

### Summary

**York@Large** currently consists of 12 members representing aspects of cultural activity in York, including Cllr Ayre, the Executive Member for Culture, Leisure and Tourism. We are supported by Charlie Croft, Assistant Director of Communities, Culture and the Public Realm, and Rosanne Morris.

As we have noted before, York@Large has no executive power and no budget. It exists to help City of York Council by building effective relationships between partners, by promoting relevant initiatives, and by reflecting on the performance of organisations within its remit, and on the situation of culture in York.

Our quarterly meetings over the last year have included discussion of York Central, the Guildhall, Blank Canvas, Aesthetica Short Film Festival and Aesthetica Art Prize, performance measures for the cultural sector, the York Explore Arts programme and the Impact of culture on Economy, Wellbeing and Place. Over the last year we have begun to focus more strategically on these three areas of impact. We aim to align the work that we, or our partners, are doing with the principal functions of the local authority and the outcomes identified in their strategies and plans, the York Economic Strategy, the Health and Wellbeing Strategy and the draft Local Plan.

Once we have identified the strategic priorities for each heading, we report only significant developments, assuming that projects or initiatives are proceeding as planned. For instance, of the 17 festivals referred to by Make It York under the heading City of Festivals, a large number are cultural or have a cultural element. Their improvement and development, while not being taken for granted, should be something we can assume will happen as a matter of course. Our focus is on initiatives that are of strategic value and/or have the capacity to be transformational in their impact.

This report summarises our work in the past year and proposed an revised view of the current position of the Cultural Sector which the Council may wish to consider.

### Culture and Economy

**Make It York** noted in 2016 that York's Economic Strategy (2016-20) has the creative industries at its heart. Telling the 'better story' that

avoids the economic and social decline of the city entails setting targets for growth for priority sectors.

As part of the ambition that led to the UNESCO designation in 2014 we aimed to double the size of the creative economy from £164m to £329m by 2025. To do this York must dramatically increase the number of creative enterprises in the city as well as enhancing the activity and reputation of its arts and heritage organisations.

York@Large advised CYC on the shape of Make It York and contributed a number of items to its initial work programme. Two of these were the **York Culture Awards**, and an 'infographic' that describes the sector and provides a benchmark for future performance. The first edition of the infographic, **York's Culture Sector**, was based on 2013/14 data and will be replaced by an updated edition this year. The first York Culture Awards, which took place at the Central Methodist Church on the anniversary of the UNESCO designation in December, brought fresh attention to the energy and excellence of the sector in eleven award categories, from arts education and participation to festivals and production in every artform and medium. York@Large continues to act as an advisory group for MakeltYork, whose Managing Director and Cultural Development Officer attend meetings.

The trade fair for Yorkshire's priority sectors, **Venturefest**, delivered by Make It York for the first time in 2016, attracted 127 exhibitors and 1800 visitors, a good proportion of them interested in the creative sector. It is estimated that over £1m of business was generated on the day. As the cultural sector's Interface project also demonstrated in 2015, events of this kind enable York businesses to raise their profile with potential customers who otherwise tend to go out of region, or to London, for their needs.

The **Guild of Media Arts** has swiftly reached 200 subscribing members making it one of the largest as well as one of the newest Guilds in York. The Guild is charged with protecting and promoting the UNESCO designation, which it does by, among other things, working towards Mediale, an international biennial festival of media arts, through support for the York Cultural Education Partnership, and a range of sector business support activities. Current planning priorities include apprenticeships, a timebank initiative with Sheffield, Leeds and Hull colleagues, and closer collaboration with Creative York (SCY) on events.



In its first year the Guild has successfully transferred the management of its core operations from Make It York to a Court of nine members, chaired by the Master. Support continues to be provided by Make It York for events and communications. The Guild will shortly be incorporated as a Community Interest Company (CIC), enabling us to apply for funding independently and to establish a contractual relationship with Mediale and with Make It York.

The appointment of Tom Higham as Creative Director for Mediale and the recent announcement of the first programme elements are significant steps towards the first festival in 2018.

**Vespertine** recently completed a two year programme of 16 innovative art events, taking place 'between the hours of work and play', often in unexpected places, and always involving new partnerships between arts and heritage organisations. There were direct benefits for the 'evening economy' such as increased visitor numbers, and enhanced awareness of the partners' 'normal' programmes. Some 8000 people attended events, which were created by 21 cultural partners across the city. There is a substantial, relatively young, audience from across the UK engaging with Vespertine through social media.

Indirect impacts arose from this more collaborative way of working. For instance as one partner publicly commented, stronger relationships made it easier for organisations to assist one another to retain visitors and public profile in the wake of the Boxing Day 2016 floods.

The recent planning decisions in favour of the **Arts Barge** and the **Guildhall** move the city closer to the significant enhancement of its cultural amenities, as projected in earlier plans. The Arts Barge reintroduces to the city a vibrant resource for cultural participation of the highest quality. The Guildhall complex, by bringing together the capacity to host events in prestigious historic surroundings with distinctive, high quality office accommodation, could potentially attract tenants and users with global reach. The sector is also represented through York@Large on the York Central Community Forum, a long range consultative body for this ambitious project to create a 'new piece of the city'.

York **Cultural Education Partnership** has been developed with support from the Yorkshire 'bridge' organisation CapeUK, and is now a network of 120 individuals and organisations working in education in York at all levels, and across the cultural sector. An executive group is currently being established to take the project forward. The first awards to the city's Digital Adventurers, a Culture Week for all York schools, and York St John's '100 things you must do while in York', are early initiatives of the partnership.

The newly independent York Arts Education Service and the existing Music Hub are important elements of cultural education provision in York. The CEP is building a collaborative relationship with cultural organisations, artists and other agencies in the city.

There is a continuing need for strategic and operational collaboration across the cultural sector. Where once a local authority arts team might have provided this function it is now carried out through regular meetings of the **Cultural Leaders Group**, consisting of Chief Executives of the major cultural organisations (and those providing a cultural programme) in York. The Cultural Development Officer of Make It York provides support. Terms of reference and priorities were agreed in 2016.

The Group has shared forward programming information and set up communication channels within their organisations. A sub-group has already met to ensure that a consistent approach has been taken to the current National Portfolio funding round of Arts Council England. A second, ongoing, project will establish a core data set about York's culture attenders and visitors (National Centre for Early Music, York Museums Trust, York Theatre Royal, Pilot Theatre and Make It York).

Following Liz Page's departure in late 2016 for a post elsewhere the Group is appointing a new Chair. Under the leadership of the new Chair the Group will become a powerful collective voice with national agencies and funders as well as providing leadership on cultural initiatives, and developing a refreshed Cultural Strategy for York.

### Culture and Wellbeing

York successfully completed its tenure as one of five 'locality projects' for the national Cultural Commissioning Programme funded by Arts Council England, giving a well-received final report in Manchester in 2016. With this experience behind them the Culture & Wellbeing Consortium, led by York Museums Trust, successfully tendered for a CYC contract to provide a **Pilot Cultural Commissioning Service** for one year, commencing in March 2017.

Discussion with CYC colleagues in Adult Social Care and Public Health, and with York CVS, helped us to set prevention and early intervention priorities around older people under the 'Ageing Well' element of the CYC Health & Wellbeing Strategy, the areas of the city with greatest health inequalities, and around mental health. We aim to work in close harmony with Local Area Coordination as it is introduced, to enhance the social prescription model currently in place, and to provide a mechanism that will ensure the quality and effectiveness of provision delivered by the sector.

A Coordinator has been appointed to deliver and expand the programme and to help ensure its continuation. A second CYC contract has been applied for in the field of mental health, and further opportunities to work with people in residential care are being explored.

York has an exceptional range of cultural 'assets' which, as the CCP demonstrated, has untapped potential to contribute to the wellbeing of the population. Supported by funding from Voluntary Arts England, an **Up for Arts** Broadcaster has been appointed by BBC Radio York. This initiative is intended to help people to 'self-refer' to the cultural activities in the pilot programme, complementing the referral through Priory Group GP practices currently being provided through the Social Prescription service. York@Large and a number of cultural organisations are also supporting the BBC's Get Creative campaign, which has aims which closely match those of the consortium.

### Culture and Place

A sub-group of York@Large took forward the proposal that the national Arts in Place initiative should be discussed and, if agreed, adopted in York. Two **Bootham Meetings** have taken place in the last year. The first, well-attended, meeting, hosted by Bootham School in March, discussed presentations on how culture can contribute to the quality of place and considered what issues should be the priorities for York. A second meeting on the same format discussed issues arising from a presentation from Martin Grainger (Head of Strategic Planning), on the Local Plan.

In parallel with this activity the sub-group undertook to act as a 'critical friend' to the **York Local Plan** team as they work towards a public consultation draft. In February a 'charette' took place, involving 25 people with a wide range of professional expertise. They undertook a study of an area of York as if it was a brownfield site. The conclusions of the day-long event are contributing to the drafting of a topic paper on culture, which will form an appendix to the Local Plan when the draft is released in mid-2017.

In our discussion with Planning colleagues we have increasingly found that the term **Cultural Wellbeing** seems to describe the outcome that we wish for all of those who live, work, study in or visit the city. It is a term that has been gaining currency, not least since the National Planning Policy Framework cited it as one of 12 Core Principles

(Planning should ...) take account of and support local strategies to improve health, social and cultural wellbeing for all, and deliver sufficient community and cultural facilities and services to meet local needs. (DCLG March 2012)

Definitions are harder to come by. Recently Cherwell DC was commended for its Local Plan including The North West Bicester Cultural Wellbeing Strategy. This was a planning supplement for an Eco Town development that stressed the need for attention to the quality of the public realm.

A more generally applicable definition has been adopted by the New Zealand Government.

Cultural well-being is the vitality that communities and individuals enjoy through participation in recreation, creative and cultural activities and the freedom to retain interpret and express their arts, history, heritage and traditions.

(Ministry for Culture and Heritage, New Zealand, 2015)

The definition usefully expresses the importance of institutions such as museums and libraries in preserving and interpreting the culture of the past and of other places, while also connecting the economic business of culture with the enjoyment of the contemporary arts. We should not perpetuate the false notion that the 'arts' and 'heritage' are in conflict. If contemporary culture is the 'present tense' of our heritage, then creativity represents its future.

### Situation analysis

As the following diagram, which also originates with the New Zealand government, indicates, cultural wellbeing is often held to be one of four aspects of wellbeing, the others being Environmental, Social and Economic. Like Culture, Health and Education are tools that societies can use to improve outcomes for individuals and communities. As the diagram shows, culture contributes significantly to other forms of wellbeing and we might do well to be more aware of its potential. With York Environment Forum and York CVS we are exploring how these aspects of wellbeing interact in the York context.



Economic wellbeing, having generally been defined in supposedly 'objective' terms, such as GDP per head, is also undergoing reappraisal through projects such as RSA Inclusive Growth Commission. The commission's Its report, recently launched in Bradford, indicates the potential for 'key cities' such as York to lead in regional development.

Presentations to CYC have presented a consistent analysis of the threats that face the cultural sector. In summary these are

1. Decline in arts funding at all levels
2. Competition for visitors from other UK cities
3. Lack of coherent economic strategy for North

We have also previously presented a list of priorities for action and some potential solutions (which form the bulk of what is discussed above).

These are

1. Embed culture in strategies for wellbeing, place and economy
2. Refresh the image of York as a leading UK destination
3. Reconnect cultural policy across local authority boundaries in region
4. Develop a new York narrative with Arts Council England

The fourth point has additional strength given the emerging relationship between the Arts Council as the primary public funder of the arts in York and those cities and regions that have devolved powers. Our policy and strategy context is changing all the time. In particular the message from the Minister for the Northern Powerhouse that Yorkshire cannot make progress without addressing the regional collaboration and leadership issue, and his highlighting the role that culture can play, should spur us to concerted action. In the North East and in Greater Manchester culture is seen as vital to achieving coherent and effective devolution.

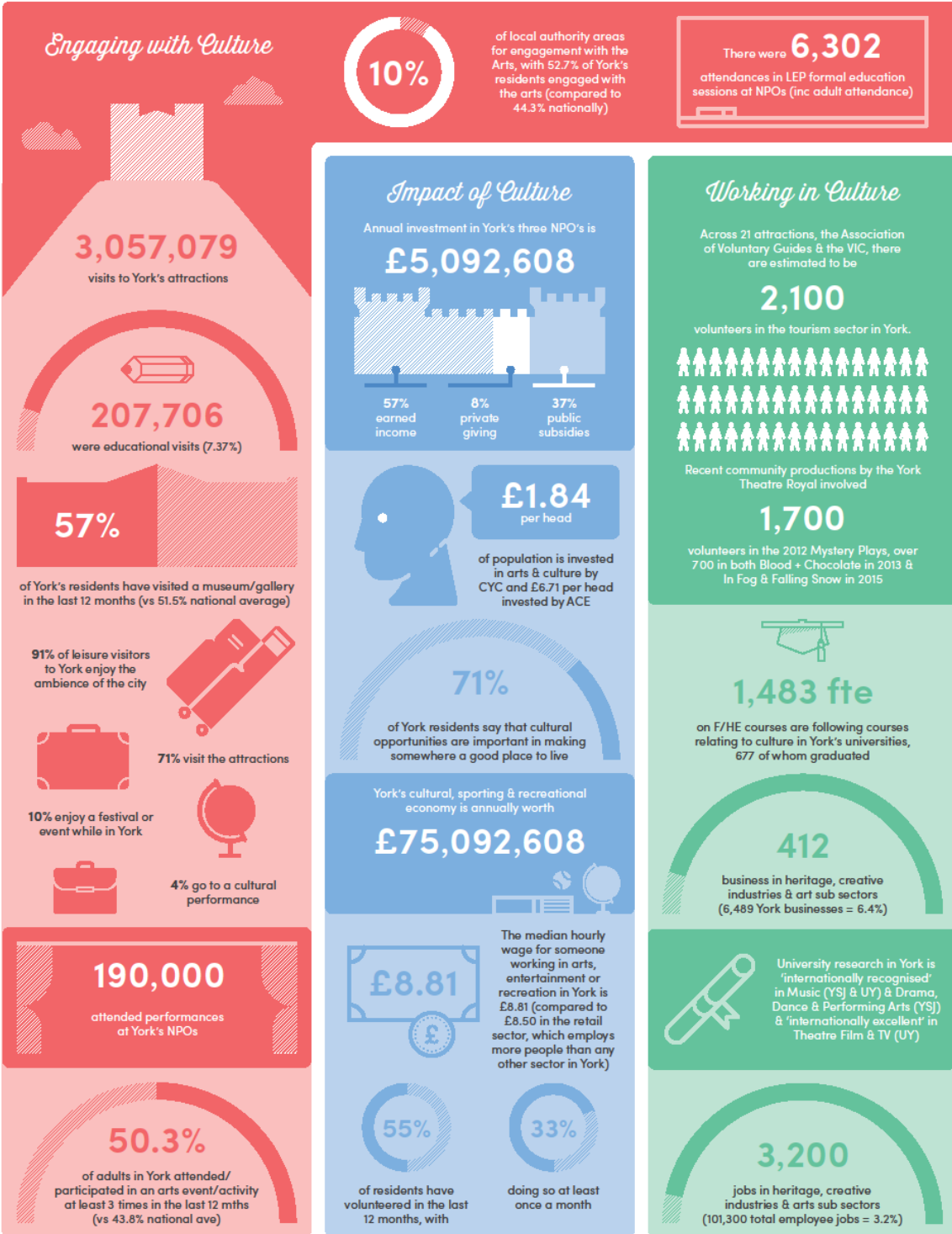
The response from the Arts Council to 'devo deals' was given in 2016. It seems clear that this describes the relationship ACE increasingly expects to have with any city, not just the 'combined authorities' and cities with devolved powers.

Where local authorities and combined authorities are in receipt of devolution deals with the government then we will engage positively and proactively with them in order to realise the potential value of the new powers, freedoms and flexibilities. This might include:

- Strategic engagement with new combined authority geographies in order to identify shared investment priorities and strategies to realise them;
- A commitment to approach each devolution deal as a 'fresh start' to clearly identify potential and new opportunities, for example whether devolution of NHS funding creates a public health commissioning opportunity, or whether new financial freedoms provide an opportunity to grow and retain value created locally through culture;

- Identifying new investment approaches which utilise new financial and fiscal instruments – with the potential for Arts Council investment to unlock their potential for the cultural sector;
- Development of new investment vehicles for the cultural sector, with support for innovative business and governance models;
- Defining Arts Council engagement with combined authority-wide delivery and strategic partnerships and organisations; and
- Formal consideration of whether the advent of a devolution deal and/or a combined authority necessitates changes in existing Arts Council engagement

Chris Bailey  
9 March 2017



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**Learning & Culture Policy and Scrutiny Committee**
**22 March 2017**

Report of the Corporate Director of Children, Education &amp; Communities

**2016/17 Third Quarter Finance and Performance Monitoring Report – Learning & Culture**
**Summary**

- 1 This report analyses the latest performance for 2016/17 and forecasts the financial outturn position by reference to the service plans and budgets for all of the services falling under the responsibility of the Director of Children, Education & Communities.

**Financial Analysis**

- 2 A summary of the service plan variations is shown at table 1 below, with the following sections providing more details of the significant potential outturn variations and any mitigating actions that are proposed.

**Table 1: Learning & Culture Financial Summary 2016/17 – Quarter 3 (December)**

2016/17 Quarter Two Variation £000		2016/17 Latest Approved Budget			2016/17 Projected Outturn Variation	
		Gross Spend £000	Income £000	Net Spend £000	£000	%
-554	Children's Specialist Services	21,142	1,139	20,003	-426	-2.1%
0	Communities & Equalities	9,331	4,235	5,096	-16	-0.3%
-100	Education & Skills	21,073	7,964	13,109	-178	-1.4%
+579	School Funding & Assets	117,565	124,495	-6,930	+438	+6.3%
-22	Director of CEC & Central Budgets	2,276	5,895	-3,620	+33	+0.9%
<b>-97</b>	<b>Total CEC Directorate</b>	<b>171,387</b>	<b>143,728</b>	<b>27,658</b>	<b>-149</b>	<b>-0.5%</b>

+ indicates increased expenditure or reduced income / - indicates reduced expenditure or increased income

- 3 The first quarter report for 2016/17 showed a projected net underspend of £58k, the second a £97k underspend and the latest position at Table 1 projects an underspend of £149k. This is an increase of £91k since quarter one. The following sections provide more details of the significant projected outturn variations, and any mitigating actions that are proposed

### **Children's Specialist Services (-£426k / 2.1%)**

- 4 Following the allocation of £1,930k of growth funding for 2016/17 to deal with a number of historic expenditure pressures, there are no significant variations to report within Children's Social Care budgets. Within Special Educational Needs there is a projected underspend of £548k on out of city education placements due to the on-going efforts to support as many young people as possible in York. A number of other more minor variations make up the remaining net overspend of £15k.

### **Communities & Equalities (-£16k / 0.3%)**

- 5 There are no significant variations to report.

### **Education & Skills (-£178k / 1.4%)**

- 6 There is a net underspend on staffing of £246k, due to posts being kept vacant while the services that they provide are being reviewed as part of the directorate's transformation programme. Following the transfer of the healthy child service there is a projected one-off net overspend for the archiving of documents. A number of other more minor variations make up the remaining net overspend of £18k.

### **Schools Funding & Assets (+£438 / 6.3%)**

- 7 The net overspend is made up of the following variations:
- a higher than budgeted for carry forward of surplus Dedicated Schools Grant (DSG) from 2015/16 (-£215k), but offset by the Schools Forum's agreement to use £43k of this to fund two behaviour support pilots;
  - a £68k projected net overspend on high needs place and top up funding, mainly in due to additional provision required in local special schools;
  - a projected saving of £350k on prudential borrowing repayments as the provision set aside following the closure of Burnholme Community College has not yet been committed.
  - a revised projected surplus carry forward of DSG into 2017/18 of £892k.

### **Director of CEC and Central Budgets (+£33k / 0.9%)**

- 8 There are some additional redundancy and implementation costs in respect of the significant staffing restructures that are underway across the directorate

totalling c£250k. These additional costs will be funded from the two year reduction in the directorate's savings target included in the 2016/17 budget. There is a projected £40k pressure in respect of the costs of supporting the increased number of academy conversions being experienced, particularly for legal and other advice in respect of PFI schools. A number of other more minor variations make up the remaining net underspend of £7k.

### **Performance Analysis**

- 9 There were 196 children and young people in care at the end of December, which is within the safe and expected range and has been relatively stable over the past year.
- 10 At the heart of the Children's Services restructure was the need to make the best use of our available resources to strengthen the quality of our decision making and to improve outcomes for children. For our children and young people in care, the Achieving Permanence Group is responsible for providing care planning, social work and leaving care support to all children and young people in the care of the Local Authority who have a plan for permanence.
- 11 The newly created Children in Permanent Placement Team provides a service to all children whose care plan involves permanency away from their parents (other than adoption). In line with our relational model of practice the aim is to develop care plans that support young people's identity and long term relationships with their birth families where appropriate, with their carers and with their professional support network including their Social Worker. We are confident this will help our children and young people in care to achieve good long term outcomes, including good health, education, employment, housing and relationship outcomes.
- 12 Through the "Make York Home" initiative and careful care planning, matching and support of carers, the aim is wherever possible to provide long-term stable care in York to enable our children and young people in care to grow up in their City whilst maintaining their friends and familial links, as well as their education. Our carers are supported by a Placement Finding Commissioning and Support Team with a mix of staff including a Senior Practitioner, Placement Social Workers and Children and Families Support Workers.
- 13 Both of these services work closely together with the child and young person at the centre of what they do and it is promising to note that our new structure is contributing to improving placement stability and outcomes for our children and young people in care.
- 14 Key Stage 4 performance tables for schools again confirm that York's young people are achieving very well and are making good progress. KS4 performance in York for the attainment measure of 5 A\*-C including English and

Maths was well above national and regional averages in 2016 and pupils made above average progress.

- 15 Progress 8 is a measure of the progress made by pupils from their Key Stage 2 test scores to grades in 8 subjects at GCSE (it can include 3 other high value qualifications). It is calculated for every pupil and progress in English in maths is double weighted. A positive score represents progress above the average for all pupils and a negative score progress below the average for all pupils – a difference of 0.1 is equivalent to one tenth of a grade. This city wide average of all York Year 11 pupils' Progress 8 scores represents progress slightly above the national average, but statistically in line with it. It places York just inside the top third of LAs nationally.
- 16 There are many partners and factors that will contribute to addressing the gap between FSM and non-FSM pupils at 15, who attain a Level 3 qualification by the age of 19. At its heart, Local Area Teams will look to address inequality in outcomes by working with all partners and families across the city. A key change will be that services will operate within community from pregnancy through to adulthood. This continuity of knowledge and support will mean many of the factors that lead to outcome inequality from an early age will be addressed in a more coherent way alongside partners. In simple terms this means tackling emerging need at an early stage leading to improved outcomes.
- 17 In addition trained Learning and Work Advisers from the Local Area Teams will provide specialist information, advice and guidance to young people who are in the care of the local authority, those in alternative education provision, those in the youth justice system, and those aged 16-18 who are Not in Employment, Education or Training (NEET). The Learning and Work Advisers will provide information, advice and guidance through appointments, group work and workshops at arranged times to suit the needs of the young people and they will also have available appointments at locations across the city based upon identified need. These arrangements will work hand in hand with the careers guidance and support that is provided through schools and other education providers.
- 18 Additionally the LA has reiterated the FSM gap at both L2 and L3 at age 19 as a key priority in the annual 14-19 Local Area Statement of Need. All York state funded school sixth forms and York College now actively track their FSM cohort as a defined vulnerable group and seek to provide additional support where possible for these students. The latest published measures are for the Year 13 cohort leaving in summer 2014. York College, where student volumes are greatest, report improvements in attainment of their FSM cohort in academic years 14/15 and 15/16 which, when validated, should lead to a closing of the gap in figures published in April 2017 and 2018. Career Ready and the Social Mobility Foundation have recently been signposted and will work with the L3 FSM cohort in York schools and York College. The issue will be raised again

through the next meeting of the Post 16 Leads Group where good practice will be shared between partners.

### Council Plan

- 19 This report is directly linked to the three key priorities of the Council Plan for 2015-19: A Prosperous City for All; A Focus on Frontline Services; and A Council that Listens to Residents.

### Implications

- 20 The financial implications are covered within the main body of the report. There are no other direct implications arising from this report.

### Recommendations

- 21 As this report is for information only there are no specific recommendations.

Reason: To update the committee on the latest financial and performance position for 2016/17.

### Contact Details

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Report  Date 10 March 2017  
Approved

#### Specialist Implications Officer(s)

None

Wards Affected: *List wards or tick box to indicate all* All

**For further information please contact the authors of the report**

### Background Papers

2016/17 Finance and Performance Monitor 3 Report, Executive 9 February 2017

### Annex

Annex A: 2016/17 Quarter 3 Performance Scorecard

**Abbreviations**

CEC - Children, Education & Communities

DSG – Dedicated Schools Grant

FSM – Free School Meals

KS – Key Stage

LA – Local Authority

NEET - Not in Employment, Education or Training

PFI - Private Finance Initiative

			Previous Years			2016/2017				Polarity	DoT		
		Collection Frequency	2013/14	2014/15	2015/16	Quarter 1	Quarter 2	Quarter 3	Quarter 4			Target	
Children's Social Care - Children Looked After	148	% of care leavers in employment, education or training aged 17-21 (19-21 until 2016/2017)	Quarterly	78.90%	57.50%	68.00%	68.80%	59.00%	71.40%	-	-	Up is Good	◄
		Benchmark - National Data	Quarterly	45.00%	48.00%	49.00%	-	-	-	-	-		
		Benchmark - Regional Data	Quarterly	47.00%	53.00%	-	-	-	-	-	-		
		Benchmark - Comparator Data	Quarterly	46.00%	49.20%	-	-	-	-	-	-		
	EFL1	Children Looked After per 10k (Snapshot)	Quarterly	61	55	53	51.8	51.8	53.4	-	-	Neutral	◄
		Benchmark - National Data	Annual	60	60	60	-	-	-	-	-		
		Benchmark - Regional Data	Annual	65	64	63	-	-	-	-	-		
		Benchmark - Comparator Data	Monthly	50	53	-	-	-	-	-	-		
		Number of Children Looked After (Snapshot)	Quarterly	221	193	191	190	190	196	-	-	Neutral	◄
Children's Social Care - Safeguarding	64	% of children ceasing to be the subject of a Child Protection Plan who had been the subject of a CPP continuously for two years or longer - (YTD)	Quarterly	5.70%	9.50%	2.80%	2.30%	5.70%	4.50%	-	-	Up is Bad	◄
		Benchmark - National Data	Annual	-	3.7%	3.8%	-	-	-	-	-		
	65	% of children becoming the subject of a Child Protection Plan for a second or subsequent time - (YTD)	Quarterly	10.90%	12.20%	25.70%	22.40%	25.30%	32.10%	-	-	Up is Bad	▲
		Benchmark - Comparator Data	Annual	15.31%	17.39%	19.30%	-	-	-	-	-		
	EFL2	Children with a Child Protection Plan per 10k (Snapshot)	Quarterly	35	34	38	33.2	39	54.2	-	-	Neutral	◄
		Benchmark - National Data	Annual	42	42.9	54.2	-	-	-	-	-		
		Benchmark - Regional Data	Annual	45	41.8	52.1	-	-	-	-	-		
		Number of Children with a Child Protection Plan (Snapshot)	Quarterly	125	124	135	122	143	199	-	-	Neutral	◄
	Deprivation	DU0510	% of children in poverty (under 16s)	Annual	11.20%	11.90%	-	-	-	-	-	-	Up is Bad
Benchmark - National Data			Annual	18.60%	20.10%	-	-	-	-	-	-		

and Poverty	<u>POF13</u>	Benchmark - Regional Data	Annual	20.60%	22.50%	-	-	-	-	-			
		Regional Rank (Rank out of 15)	Annual	2	2	-	-	-	-	-	-		
Education (Adult)	<u>CJGE17</u>	% of working age population qualified - No qualifications	Annual	6.90%	4.80%	4.60%	-	-	-	-	-	Up is Bad	▼ Green
		Benchmark - National Data	Annual	9.40%	8.80%	8.60%	-	-	-	-	-		
		Benchmark - Regional Data	Annual	10.60%	9.80%	9.80%	-	-	-	-	-		
		Regional Rank (Rank out of 15)	Annual	1	2	2	-	-	-	-	-		
	<u>CJGE18</u>	% of working age population qualified - to at least L2 and above*	Annual	80.30%	82.60%	81.10%	-	-	-	-	-	Up is Good	◄ Neutral
		Benchmark - National Data	Annual	72.40%	73.30%	73.60%	-	-	-	-	-		
		Benchmark - Regional Data	Annual	69.30%	70.00%	70.10%	-	-	-	-	-		
		Regional Rank (Rank out of 15)	Annual	1	1	1	-	-	-	-	-		
	<u>CJGE19</u>	% of working age population qualified - to at least L3 and above*	Annual	65.80%	68.40%	68.00%	-	-	-	-	-	Up is Good	◄ Neutral
		Benchmark - National Data	Annual	55.70%	56.70%	57.40%	-	-	-	-	-		
		Benchmark - Regional Data	Annual	51.50%	52.10%	53.50%	-	-	-	-	-		
		Regional Rank (Rank out of 15)	Annual	1	1	1	-	-	-	-	-		
	<u>CJGE20</u>	% of working age population qualified - to at least L4 and above*	Annual	40.20%	40.30%	40.60%	-	-	-	-	-	Up is Good	▲ Green
		Benchmark - National Data	Annual	35.10%	36.00%	37.10%	-	-	-	-	-		
		Benchmark - Regional Data	Annual	29.80%	29.70%	30.50%	-	-	-	-	-		
		Regional Rank (Rank out of 15)	Annual	1	1	1	-	-	-	-	-		
Education (Young)	<u>ES8</u>	% of After School Clubs achieving 'good' or 'outstanding' - (Snapshot)	Annual	84%	84%	83%	-	-	-	-	-	Up is Good	◄ Neutral
	<u>ES9</u>	% Take up of early education places by eligible two year olds - (Snapshot)	Annual	239 (78%)	350 (70%)	392 (72%)	-	-	-	-	-	Up is Good	◄ Neutral
Educ	<u>81</u>	%pt gap between FSM and non-FSM pupils at 15, who attain a Level 3 qualification by the age of 19 - (Snapshot)	Annual	35.00%	42.00%	(Avail Apr 2017)	-	-	-	-	-	Up is Bad	▲ Red
		Benchmark - National Data	Annual	25%	25%	-	-	-	-	-	-		
		Benchmark - Regional Data	Annual	28%	27%	-	-	-	-	-	-		



National Attainment		Regional Rank (Rank out of 15)	Annual	15	15	-	-	-	-	-	-			
	82	% gap between young people who were in receipt of FSM at 15 who attain a Level 2 qualification by the age of 19 and their peers - (Snapshot)	Annual	17%	19%	(Avail Apr 2017)	-	-	-	-	-	-	Up is Bad	◄ Neutral ►
		Benchmark - National Data	Annual	17%	17%	-	-	-	-	-	-	-		
		Benchmark - Regional Data	Annual	21%	20%	-	-	-	-	-	-	-		
		Regional Rank (Rank out of 15)	Annual	2	9	-	-	-	-	-	-	-		
Homelessness	HOU102	Number of homeless households with dependent children in temporary accommodation - (Snapshot)	Quarterly	45	41	30	27	36	28	-	40	Up is Bad	▼ Green	
		Number of children in temporary accommodation (snapshot)	Quarterly	68	69	46	48	63	65	-	-	-	Up is Bad	◄ Neutral ►
Libraries	LIB01	Library Visits - All Libraries	Monthly	1,043,285	799,083	997,606	80,379	305,296	-	-	-	Up is Good	▲ Green	
	LIB02	Books Borrowed - All Libraries	Monthly	-	778,615	819,179	202,287	213,783	-	-	-	Up is Good	▲ Green	
NEET	117c	% of Year 12-13 (academic age 16-17) young people who are not in education, employment or training (NEET) - (Snapshot)	Monthly	-	-	-	-	2.50%	2.70%	-	-	Up is Bad	◄ Neutral ►	
	NEET02c	% of Year 12-13 (academic age 16-17) NEET who possess less than a L2 qualification (New definition Jan 2017) - (Snapshot)	Monthly	-	-	-	-	92.00%	93.90%	-	-	Up is Bad	◄ Neutral ►	
Obesity	NCMP01	% of reception year children recorded as being obese (single year)	Annual	7.82%	7.03%	8.59%	-	-	-	-	-	Up is Bad	▲ Red	
		Benchmark - National Data	Annual	9.48%	9.08%	9.31%	-	-	-	-	-			
		Benchmark - Regional Data	Annual	9.20%	8.83%	9.42%	-	-	-	-	-			
		Regional Rank (Rank out of 15)	Annual	1	1	2	-	-	-	-	-			
	NCMP02	% of children in Year 6 recorded as being obese (single year)	Annual	15.35%	14.97%	15.14%	-	-	-	-	-	-	Up is Bad	◄ Neutral ►
		Benchmark - National Data	Annual	19.09%	19.08%	19.82%	-	-	-	-	-	-		
		Benchmark - Regional Data	Annual	19.22%	19.19%	20.29%	-	-	-	-	-	-		
		Regional Rank (Rank out of 15)	Annual	1	1	1	-	-	-	-	-	-		
Physical Activity	PHOF01	% of physically active and inactive adults - active adults	Annual	66.16%	62.18%	69.83%	-	-	-	-	-	Up is Good	◄ Neutral ►	
		Benchmark - National Data	Annual	56.03%	57.04%	57.05%	-	-	-	-	-			
		Benchmark - Regional Data	Annual	55.28%	56.08%	56.35%	-	-	-	-	-			

ty		Regional Rank (Rank out of 15)	Annual	1	2	1	-	-	-	-	-		
Public Health and Wellbeing	CHP30	Hospital admissions for asthma (0-18 years), per 100,000 population	Annual	146.62	124.94	-	-	-	-	-	-	Up is Bad	▼ Green
		Benchmark - National Data	Annual	197.13	216.12	-	-	-	-	-	-		
		Benchmark - Regional Data	Annual	197.73	209.44	-	-	-	-	-	-		
Safeguarding (Young)	PHOF06	Under 18 conceptions (per 1,000 females aged 15-17) (Calendar Year)	Quarterly	21.59	15.71	-	-	-	-	-	-	Up is Bad	▼ Green
		Regional Rank (Rank out of 15)	Annual	3	1	-	-	-	-	-	-		
School Strategy and Planning	PriFSM	% of children who are eligible for a free school meal in the primary sector (excluding Danesgate)	Annual	10.3%	8.4%	8.60%	-	-	-	-	-	Neutral	◄ Neutral
		Benchmark - National Data	Annual	17.0%	15.6%	14.5%	-	-	-	-	-		
		Benchmark - Regional Data	Annual	18.1%	16.6%	15.7%	-	-	-	-	-		
	SecFSM	% of eligible children taking a free school meal in the primary sector (excluding Danesgate) - (Snapshot)	Annual	76.8%	83.7%	78.3%	-	-	-	-	-	Neutral	◄ Neutral
		% of children who are eligible for a free school meal in the secondary sector (excluding Danesgate)	Annual	8.6%	6.7%	6.3%	-	-	-	-	-	Neutral	◄ Neutral
		Benchmark - National Data	Annual	14.6%	13.9%	13.2%	-	-	-	-	-		
		Benchmark - Regional Data	Annual	15.6%	15.0%	14.5%	-	-	-	-	-		
	% of eligible children taking a free school meal in the secondary sector (excluding Danesgate) - (Snapshot)	Annual	76.3%	78.0%	78.2%	-	-	-	-	-	Neutral	◄ Neutral	
Tourism	TOU01	Room Occupancy	Monthly	80.90%	74.76%	66.50%	79%	88%	-	-	-	Up is Good	▲ Green
	TOU04	Average Room Rate	Monthly	£73.38	£69.66	£74.18	£94.94	£102.93	-	-	-	Neutral	◄ Neutral
	TOU08	Visits to Attractions: Big Attractions	Monthly	2,975,912	2,866,401	2,597,009	631,995	784,272	-	-	-	Up is Good	◄ Neutral
	TOU09	Visits to Attractions: Small Attractions	Monthly	259,973	276,399	247,538	67,109	76,002	-	-	-	Up is Good	◄ Neutral
	TOU14	Parliament Street Footfall	Monthly	7,844,253	9,616,941	8,356,697	1,935,838	2,294,159	2,202,754	-	-	Up is Good	◄ Neutral
	TOU15	Visitor Information Centre Footfall	Monthly	481,019	488,643	431,346	105,506	125,064	-	-	-	Up is Good	◄ Neutral
Youth Offending	45	% of young people ending their YOT supervised court order who are NEET (NEW definition 2016/17 - cumulative) - (YTD)	Quarterly	-	32.40%	35.60%	11.10%	13.00%	20.50%	-	33%	Up is Bad	▼ Green
		% of 10-16 year olds ending their YOT supervised court order who are NEET - (NEW definition 2016/17 - cumulative) - (YTD)	Quarterly	-	11.50%	0%	0%	0%	0%	-	-	Up is Bad	◄ Neutral
		% of 16+ year olds ending their YOT supervised court order who are NEET (NEW definition 2016/17 - cumulative) - (YTD)	Quarterly	-	43.80%	45.70%	14.30%	16.70%	28.60%	-	-	Up is Bad	◄ Neutral



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**Learning and Culture Policy & Scrutiny  
Committee****22 March 2017**

Report of the Independent Chair of City of York Safeguarding Children Board

**York Safeguarding Board Bi-annual Update****Summary**

1. This report provides an update on the progress of City of York Safeguarding Children Board, highlighting the outcome of the recent Ofsted inspection and the ongoing development of the Children and Social Work Bill, which will directly impact on safeguarding children legislation.

**Key Updates****Ofsted Inspection**

2. In November, Ofsted undertook an inspection of services for children in need of help and protection, children looked after and care leavers and a review of the effectiveness of the Local Safeguarding Children Board (LSCB). The process was comprehensive, assessing arrangements against Ofsted's Single Inspection Framework.
3. A huge amount of work was undertaken by members of the safeguarding board and partner organisations prior to and during the inspection to ensure Ofsted got a fair representation of our work. The chair is grateful to everyone who participated.
4. Ofsted judged the board to be Outstanding. York is only the second board in the country to be judged as such. The full report can be found on Ofsted's website, following the link at the bottom of this document. The executive summary is reproduced below:

“The City of York Local Safeguarding Children Board (CYSCB) is outstanding. The independent chair is resolute in his leadership of the board. This has resulted in strong and highly effective multi-agency partnership working across the city. These partnerships are fundamental to the work of the CYSCB in sustaining the commitment to

safeguarding children and in ensuring a focus on the strategic priorities. Governance arrangements are strong and highly effective. Challenge by the chief executive of the strategic leads and oversight of the work of the independent chair, through the chief officer's reference and advisory group, ensures that the CYSCB is focused on its priorities and maintains an ambitious work programme.

Key to the success of the board is the explicit focus on understanding the perspectives of children and young people by asking for and listening to their views and, most importantly, acting on them. This ensures that the voice of the child is actively considered across all aspects of the board's work and leads to improvements in the quality of practice.

The priorities of the board, aligned and underpinned by the work of the sub-groups, strengthen the effectiveness of partnership working. The priorities are rightly linked to the strategic priorities of the key partnerships and have a very clear focus on improving frontline practice and developing clear policies and procedures. Consequently, the board is highly instrumental in influencing and shaping services for children in York.

The priorities are further underpinned by an extensive and comprehensive learning and development programme. This is based on a detailed needs analysis, lessons learned and the outcomes of the well-embedded performance and quality assurance processes. A specific accomplishment of the board, in collaboration with a national charity and another local authority, facilitated by the chair, has been the 'It's not OK' campaign, to raise awareness about child sexual abuse and exploitation. Performance monitoring and quality assurance arrangements are rigorous, with section 11 audits augmented by themed and multi-agency auditing programmes. In addition, the quality of performance data from the partnerships is comprehensive and is used well to reflect on outcomes and drive the work of the board, while contributing further to scrutiny and oversight.

The CYSCB annual report is an accurate and transparent overview and assessment of performance and it contains plans to progress further improvement."

5. It is a clear validation of some of the great work of partners to coordinate activity. It was pleasing that Ofsted recognised the focus of the board on continuous improvement, which we see as a strength. For that reason,

we are not complacent and will continue to look for all opportunities to improve joint working and practice.

### **Children and Social Work Bill**

6. The Children and Social Work bill currently passing through Parliament includes changes to current safeguarding children legislation. The primary change relevant to this report is the intention to abolish the current LSCB statutory requirement and replace it with a statutory framework for local safeguarding arrangements as set out below:

“(1) The safeguarding partners for a local authority area in England must make arrangements for (a) the safeguarding partners, and (b) any relevant agencies that they consider appropriate, to work together in exercising their functions, so far as the functions are exercised for the purpose of safeguarding and promoting the welfare of children in the area.

(2) The arrangements must include arrangements for the safeguarding partners to work together to identify and respond to the needs of children in the area.” “safeguarding partner”, in relation to a local authority area in England, means—

- (a) the local authority;
- (b) a clinical commissioning group for an area any part of which falls within the local authority area;
- (c) the chief officer of police for a police area any part of which falls within the local authority area.”

7. The current expected timetable for the Bill is as follows:
  - a. Royal Assent to Bill likely Easter/Summer 2017
  - b. Formal consultation and publication of statutory regulations and revision of Working Together guidance by the end of 2017
  - c. Implementation - 15mths 2018-9
  - d. Full implementation April 2019

8. The following represent some key specific aspects of the Bill:
  - a. **Independent Scrutiny** - The arrangements must include arrangements for scrutiny by an independent person of the effectiveness of the arrangements.
  - b. **Annual report** - At least once in every 12-month period, the safeguarding partners must prepare and publish a report on— (a) what the safeguarding partners and relevant agencies for the local authority area have done as a result of the arrangements, and (b) how effective the arrangements have been in practice.”
  - c. **Serious Case Reviews** – These will be undertaken by a national Child Safeguarding Practice Review Panel which will be appointed by the Secretary of State. It anticipates undertaking 20-30 reviews a year.
  - d. **Local child safeguarding practice reviews** - These will continue but the arrangements for decision making are yet to be published. The decision around local reviews will include national consideration.
  - e. **Devolution and shared services**- There are proposed statutory arrangements to allow for devolution of responsibilities between local authorities and between CCG’s. E.g. Authorities can continue to have joint Child Death Overview Process (CDOP) working arrangements across local authority areas as we currently have in York & North Yorkshire CC. In the Bill “child death review partners”, in relation to a local authority areas in England, means— “(a) the local authority; (b) any clinical commissioning group for an area any part of which falls within the local authority area.”
9. Key questions which will require consideration and decisions by the statutory partners include:
  - a. How do the proposed statutory safeguarding partners in York (the local authority, Chief of Police and the Vale of York CCG) intend to make decisions on new arrangements in respect of the legislation?
  - b. How will arrangements be supported and funded in future?
  - c. How can the wider engagement of other partners and relevant agencies that currently exists be sustained?

- d. Should the statutory safeguarding partners have an executive strategic leadership group with the current LSCB arrangements amended to be focused on front line delivery and implementation?
  - e. What will independent scrutiny look like in the new arrangements?
10. The following provides a summary of relevant safeguarding arrangements clauses in the bill:
- a. Clause 16 – statutory partners and local arrangements
  - b. Clause 17 – serious cases
  - c. Clause 18 – publication of arrangements and reporting
  - d. Clause 19 – requesting information, enforceable via the high court
  - e. Clause 20 – funding arrangements
  - f. Clause 21 - shared arrangements between safeguarding partners
  - g. Clause 22 – to have regard to Secretary of State guidance
  - h. Clauses 24 – 28 child death reviews

### **Council Plan**

11. The information included in this report is linked to the Council Plan priorities of “A focus on frontline services to ensure all residents, particularly the least advantaged, can access reliable services and community facilities” and “A council that listens to residents to ensure it delivers the services they want and works in partnership with local communities.”

### **Implications**

12. There are no other direct implications arising from this report.

### **Recommendations**

13. As this report is for information only there are no specific recommendations.

Reason: To update the committee on the progress of the City of York Safeguarding Children Board over the past 6 months.

## Contact Details

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Report Approved  Date 27/02/17

### Wards Affected:

All

**For further information please contact the author of the report**

### Background Papers:

Inspection of services for children in need of help and protection, children looked after and care leavers and Review of the effectiveness of the Local Safeguarding Children Board

[https://reports.ofsted.gov.uk/sites/default/files/documents/local\\_authority\\_reports/york/052\\_Single%20inspection%20of%20LA%20children%27s%20services%20and%20review%20of%20the%20LSCB%20as%20pdf.pdf#](https://reports.ofsted.gov.uk/sites/default/files/documents/local_authority_reports/york/052_Single%20inspection%20of%20LA%20children%27s%20services%20and%20review%20of%20the%20LSCB%20as%20pdf.pdf#)

### Abbreviations

CYSCB - The City of York Local Safeguarding Children Board

CDOP – Child Death Overview Process

CCG - Clinical Commissioning Group

LSCB – Local Safeguarding Children Board

Ofsted - Office for Standards in Education, Children's Services and Skills





December 2016

**The Annual Report of the City of York  
Standing Advisory Council for Religious Education (SACRE)**

**Summary**

This report provides members and NASACRE with details of the work of the City of York Standing Advisory Council for Religious Education (SACRE) from January to December 2016.

**1. Background**

Under the provision of the 1988 Education Reform Act every local education authority has a responsibility to establish a permanent body, called a Standing Advisory Council for Religious Education (SACRE), together with an occasional body, called an Agreed Syllabus Conference.

**2. Membership**

The people who serve on SACREs are invited to do so by the Director of Children's Services, Education and Skills on the recommendation of various bodies in the local community with a concern for the religious education of school children. The law prescribes that there have to be four "committees" each comprising representatives of specified groups. Those four committees can together co-opt further non-voting members, provided a majority are in agreement. The actual members change over time and the current SACRE is constituted as follows:-

**Representing the City of York Council are Councillors:-**

Stuart Rawlings (Con)  
Chris Cullwick (Lib Dem)  
Christina Funnell (Lab)

**Representing the Church of England:-**

Olivia Seymour  
Janet Dunn (Heworth CE Primary School)  
Vacant

**Representing Other Denominations / Faith Communities:-**

Tracey Copestake (Religious Society of Friends)  
Bilal Banda (Muslim)  
Avtar Matharu (Sikh)  
Daryoush Mazloun (York Baha'i Community)

Vacant (Jewish)  
Vacant (Salvation Army)

**Representing Teachers:-**

Shabana Jabbar (Head of RE, York High; Chair)  
Claire Hennigan (Yearsley Grove)  
Jenny Mooney (Westfield)  
Vacant (co-opted)

**Co-opted:-**

Mick Phythian (Humanist)

**In attendance:-**

Mike Jory (Education Adviser)  
Naomi Watson (Clerk)

Long standing and valued members Imelda O'Grady (C of E) (resigned 31 July) and Jerry Karlin (Jewish) Vice Chair (resigned 13 October), stepped down this year and we would like to thank them for their valuable input.

**3. Religious Education**

During the period January 2016 to December 2016 there were no Ofsted subject inspections of Religious Education. Inspection reports indicate that all schools appear to be compliant in the statutory provision of RE.

There have been 2 SIAMS inspections in York since last December:

Archbishop of York Junior School  
St Mary's Askham Richard

Both schools were judged overall outstanding.

All the reports are public documents and are available on  
<http://www.dioceseofyork.org.uk/your-schools/our-schools/>

There was a slight fall in the number of pupils taking accreditation at the end of KS4. This indicates that although the subject continues to have a place in the secondary school curriculum in York there could be the first signs of the affect that the changes to the KS4 accountability measures and the introduction of the EBacc are having on non EBacc subjects.

#### **4. Collective Worship**

Besides Religious Education each local authority must work with its SACRE to monitor the provision of daily collective worship. As a result of changes to the Ofsted framework and in the absence of further guidance, the City of York SACRE has compiled and published guidance to support Collective Worship in schools in the City, which it continues to promote within schools. The guidance can be found on the City of York SACRE website.

Although it was proposed as part of the annual plan for 2015-16 that this guidance would be revisited and refreshed this will now take place in 2016-17 and new guidance will be issued to all schools before the end of the academic year.

#### **5. Update on the work of SACRE**

- The following priorities for the development of SACRE have been discussed and agreed as part of the annual SACRE plan for 2016-17:
  - (1) Continue to raise the profile of SACRE
  - (2) Support the implementation of the agreed syllabus
  - (3) Review the York SACRE guidance on Acts of Collective Worship
- In the past twelve months four SACRE meetings have been held and attendance has been maintained. During the course of the year several members have resigned and a key priority for SACRE is to recruit new members especially current teachers.
- Primary and secondary training through network learning groups supporting effective teaching and learning in RE has been provided by the Chair of SACRE. This is part of the new Pathfinder Teaching School Alliance CPD programme.
- SACRE continues to identify best practice models that promote flexible and creative approaches to teaching and learning in RE. This will be a growing focus for SACRE's work following the publication of the RE Review

#### **6. Support for Schools**

Members of SACRE are keen to support staff in schools to raise standards in RE and have been kept up to date with the strategies to achieve this through who is supporting RE and Collective Worship, on behalf of the LA and also by:-

- A very successful Agreed Syllabus Launch Conference in the summer term.
- Support for RE subject leaders through Curriculum Support and Network Learning Groups as they work together to implement the Agreed Syllabus.
- Members of SACRE's active involvement in planning the City of York Council's commemorations for Holocaust Memorial Day in January 2017.

## 7. Analysis of Examination Results for Religious Studies/Education Summer 2016

### A2 Level

All five 11-18 secondary schools in the City plus York College entered students for the A2 level examinations in Religious Studies and success rates remain high. All Saints had 27 entries; Archbishop's had 13, Joseph Rowntree 12, Huntington 11 and Fulford 9. York College entered 36.

Entries	A*	A	B	C	D	E	U	Total
<b>108</b>	<b>12</b>	<b>27</b>	<b>38</b>	<b>17</b>	<b>10</b>	<b>4</b>	<b>0</b>	<b>108</b>

### Full Course GCSE

	Entries	A*-C %	A*-G%
<b>2016</b>	<b>1019</b>	<b>81.9</b>	<b>98.2</b>
<b>2015</b>	<b>1047</b>	<b>79.9</b>	<b>98.9</b>
<b>2014</b>	<b>982</b>	<b>78.8</b>	<b>98.7</b>
<b>2013</b>	<b>794</b>	<b>73.0</b>	<b>98.7</b>
<b>2012</b>	<b>736</b>	<b>71.6</b>	<b>98.5</b>
<b>2011</b>	<b>685</b>	<b>70.1</b>	<b>96.5</b>

### *Commentary*

Although the entries for the Full Course GCSE have dropped slightly, as has the pass rate, the A\*-C rate has continued to improve.

## 8. Methods of Teaching

The new Agreed Syllabus provides a comprehensive framework for teaching and learning and assessment of pupils' knowledge and understanding of religions.

## 9. Complaints regarding the teaching of RE

None were made to SACRE during this reporting year.

## 10. Determinations

From time to time a school may request from the SACRE a "determination"; i.e. permission to waive the legal requirements for religious education and collective worship to be 'wholly or mainly Christian'. The SACRE has received no requests for determinations during this reporting year.

## 11. Complaints regarding Collective Worship

There was one complaint in June 2015 about acts of collective worship in a Primary School in York. The Chair of SACRE and the School Improvement Adviser liaised with the parent about the issue. The parent did not want the school to be contacted

direct but asked about the guidance that SACRE issues to schools. It was confirmed that the current guidance will be reviewed in 2016-17 and be shared with all schools.

There was also a question raised about a change in assemblies after the arrival of a new Head at a LA maintained, non- denominational Primary school. Once again the parent had not raised any concerns with the school and did not want SACRE to either. The LA SACRE officer clarified as above about the current guidance and the plans to review it in 2016-17.

**Report produced by Mike Jory, School Effectiveness and Achievement Adviser and Shabana Jabbar, Chair**

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**Learning & Culture Policy & Scrutiny Committee****22 March 2017**

Report of the Corporate Director of Children, Education and Communities

**Update on Implementation of Local Area Teams****Summary**

1. In March and July of 2016 the Council Executive endorsed proposals to create Local Area Teams. Local Area Teams bring together a range of pre-existing services to form a new set of preventative arrangements for families from pregnancy through to adult hood. This paper provides an update on implementation of Local Area Teams following their launch in January 2017.

**Background**

2. We know that for most families York is a great place to grow up and that the vast majority of children are safe, resilient and achieving. However we also know that some children and young people will have a very different experience. The recently launched Local Area Teams will be a key part of tackling this inequality in order to improve the long term prospects of families most in need.
3. We know that by tackling issues as they emerge there is a significant chance of preventing long term poor outcomes and the need for more specialised and high cost services at a later stage ; not only across children's services but across a range of public services right across the city.
4. Following discussion of papers presented in March and July of 2016 the Council Executive in summary agreed to:
  - a. endorse the implementation of new place-based prevention and early intervention services within Local Area Teams;
  - b. That all nine children's centre sites to be re-named and re-launched as a range of children and family centres that enable more flexible and responsive provision which aligns with local community activity and use.

- c. Three children and family centre resources to be maintained as designated “children’s centres” with the statutory responsibility for ensuring the delivery of integrated early childhood services across the city. These centres will be the main bases for the Local Area Teams.
  - d. A revised offer including information and advice services being drawn from the Local Area Teams to deliver city centre services alongside Adult Services and Community and Voluntary Sector partners.
  - e. To relocate the city centre offer from 29 Castlegate to Sycamore House to achieve this and to release 29 Castlegate for disposal as a surplus asset and reinvest any capital receipt.
  - f. Begin a process of engagement and commissioning of community partners to deliver the youth counselling offer.
5. This paper presents an update on progress following the launch of Local Area Teams in January 2017.
6. **Ofsted inspection**
7. In November and December 2016 Ofsted carried out an extensive inspection of services for children in need of help and protection, children looked after and care leavers. The overall judgement received was “Good” and reflected that York has a strong base from which to build our work with children and young people.
8. The detailed feedback and recommendations from the Ofsted report strengthened the case for the introduction of Local Area Teams and reflected our own understanding of existing arrangements. The quote below taken from the Ofsted report demonstrates this.
  - a. “A mature multi-agency partnership works effectively to identify children who may benefit from early help services. While early help services are well coordinated, senior leaders have recognised the need to improve the delivery of early help interventions in order to improve the way that families are supported. Firm plans are in place to establish three multi-agency local area teams from January 2017.”
9. **Launch of Local Area Teams**
10. The creation of Local Area Teams has been achieved by bringing together a range of pre-existing early help and family services. This is a



significant programme of change and as a result has meant that the initial weeks of transition into the new arrangements have focussed on:

- a. Engagement with partners and developing Multi-Agency input into the new model. Including the rationalisation of partnership based governance arrangements to support the new operating model.
  - b. Designing and piloting a new commissioning and grants programme.
  - c. Designing and establishing key elements of the operating model and the consolidation of a significant number of business processes and systems. In addition work to establish new teams and training of staff in new systems and approaches.
  - d. Ensuring transitional arrangements for pre-existing services (e.g. children's centre provision, Castlegate, Family Information Service, Family Focus, Personal Support and Inclusion service etc).
11. Ensuring a safe and effective transition into the new arrangements has been of unparalleled importance. For many service users they will not have noticed any significant change to delivery. As the new model become more established the offer made to children, young people and families will become more visible and will develop to reflect the full aspirations outlined to the Council Executive in 2016.
12. **Early progress of Local Area Teams**
13. Although still in the early stages of development Local Area Teams can demonstrate a strong start and some initial successes:
- a. Most schools have been visited by LAT practitioners and initial feedback from schools has been generally very positive.
  - b. Local Area Teams are piloting a piece of work in the North of the city to look improving school attendance. This has been identified as an issue schools wanted some further input on. Local Area Teams will undertake attendance consultation meetings with each school. This would be to identify families at early help level where attendance is an issue and they feel additional intervention is needed beyond what the school can support with. Local Area Teams can support gaining a more holistic view of family issues acting as barriers/root cause for persistent absence.

The Local Area Team will establish an attendance champion to support bringing together and working with leads within each school. The school leads and LAT Champions will form an attendance focus group where sharing of good practice, exploring new approaches and problem solving can happen in relation to improving attendance.

- c. Over 100 voluntary and community sector partners have been engaged in the development of Local Area Teams and over £56k of funding has been awarded to 19 different organisations that work with children, young people and families. Further rounds of commissioning and grants will be made available in the coming months.
- d. Community and Partnership Officers from Local Area Teams have attended a number of ward committee meetings across the city. The role of the Community and Partnership Officer with these meetings is to help link the needs of children, young people and families to ward processes and budgets. For example parents in Wigginton said they could not access “baby self-weighing scales” in the local community. The Community and Partnership Officer from the North Local Area Team worked with the Health Visiting team and Wigginton Parish Council. A local playgroup in Wigginton has agreed to offer the free use of a room that parents could access to self weigh their baby’s. With support from the Community and Partnership Officer an application to Parish Council to fund baby self-weighing scales which was successful.

14. A critical feature of Local Area Teams is happening on an individual level with children and families. Some short summaries are given below that give a flavour of some of the direct way in which LATs are working with local partners and families to improve families.

- a. A partner agency highlighted to LATs a mum who was very isolated and not engaging with services. The mum engaged with a practitioner from Local Area Teams who worked with mum to understand what was happening in the family. As a result the family has been supported to access two year old funded childcare, the parent to apply for Disability Living Allowance and an older child has been supported to engage with the carers centre as a young carer. As a result the family is now much more engaged with appropriate services and support to meet their needs and develop their resilience.

- b. A young person who had dropped out from college and parents were struggling to contain their behaviour at home. The young person has not engaged previously with referrals to support services and the parent is unsure of what to try next. The Learning and Work Adviser has met with the mum and is beginning to engage multi-agency partners including local Police Community Support Officers that can help to address the underlying issues within the family.
- c. A child with poor school attendance met with the school attendance officer alongside a representative from Local Area Teams. The school attendance officer set out the process of formal sanctions that would happen if attendance did not improve. The Local Area Support Practitioner undertook a short piece of work with the family about how they could improve attendance. Following this meeting attendance has increased dramatically.
- d. In another case of poor school attendance the Local Area Support Practitioner identified a cause for bouts of non-attendance. The Local Area Support Practitioner worked with the school on addressing this trigger and as a result attendance has improved.
- e. A Single Assessment was completed for a family and the recommendation was for Early Help. There are a large number of children in the family and a need was identified regarding a 2 year old child where there were concerns about Speech and Language delay. A direct piece of work was completed which included using the Wellcomm Tool (Speech and Language assessment tool) to inform a Speech and Language referral and then to provide activities and strategies to support the child's progress over the coming weeks. The family had not taken up the 2 year old early year's entitlement. The family was supported to understand their options and the value of children attending an early years setting to support their development. The child will now be accessing free childcare provision with a nursery after Easter. This should have a significant impact on the progress made around Speech and Language.

The other needs identified in the Single Assessment were regarding a primary aged child. The Local Area Support Practitioner linked to the primary school discussed ongoing support and will check-in with the school about supporting this family through their regular updates/link with school staff.

15. **Engagement with partners and developing Multi-Agency input into the new model – Schools**
16. The new LAT management team have been carrying out visits to schools across York. This is to introduce the new service to schools and establish an understanding of need the schools see in local families. Schools play a critical front line role in the early help agenda so establishing strong early relationships with schools has been seen as a priority for the service.
17. Visits to schools by LAT managers have been followed up by each school being given named link workers known as Local Area Support Practitioners. The Local Area Support Practitioner (LASP) is a new role and is all about ensuring the right response to what children, young people and families need. LASPs will be named contacts and form strong relationships with key partners in the local areas such as schools, childcare providers, health provision and the voluntary and community sector. They will be regularly seen in these settings and act as a key source of support for families and for the children's workforce.
18. **Engagement with partners and developing Multi-Agency input into the new model – North Yorkshire Police**
19. A shared vision with North Yorkshire Police around early help instigated the work to create Local Area Teams back in 2015. We are now at a stage where the multi-agency involvement of North Yorkshire Police comes into clearer focus.
20. At the time of writing an event to bring together staff from City of York Council and North Yorkshire Police has been planned. This will establish the operational detail of how a number of Police Community Support Officers will integrate into Local Area Teams. This integration is truly innovative and will allow staff to work together in a much more seamless way than before in response to the needs of local communities.
21. **Engagement with partners and developing Multi-Agency input into the new model – Healthy Child Service**
22. The Healthy Child Service is currently in the process of being remodelled and will form a key element of Local Area Teams in the future. This presents a fantastic opportunity to engage with all families and develop routes for families to access more support when they need it. This additional support could come from Local Area Teams or brokered from which ever partner is most appropriate.

23. **Engagement with partners and developing Multi-Agency input into the new model – Community and Voluntary Sector**
24. Key voluntary and community sector partners have been engaged either by LAT management or by LAT Community and Partnership Officers. This is in order to discuss the opportunities presented by the creation of Local Area Teams and to listen to the views of community and voluntary sectors partners working with families.
25. A revised set of governance arrangements for Local Area Teams has been introduced. These new arrangements have consolidated the Early Help Subgroup and Troubled Families Partnership Board which sat under the YorOK Board and City of York Safeguarding Children's Board. This reduces the number of meetings taking place and provides a clearer partnership based focus to our early help agenda. The first meeting of this new group, the Local Area Delivery Partnership, is scheduled to take place at the beginning of March.
26. **Engagement with partners and developing Multi-Agency input into the new model – LAT and Children's Social Care**
27. These two service areas will work closely together to ensure that children and young people and their families get the right service at the right time. Providing effective early help should reduce the number of children and young people who need the support of statutory services. However early identification of significant concerns will also ensure that those children and young people most in need will receive the appropriate level of help and intervention.
28. **Designing and piloting a new commissioning and grants programme**
29. On the 31 October nearly 100 partners from the voluntary and community sector attended an event hosted by the York Council for Voluntary Service (CVS). This event explored the new Local Area Team model with partners and launched a pilot round of funding to build capacity and readiness for the future.
30. Following this event over £56k of funding was awarded to 19 different organisations that work with children, young people and families. Examples of work funded include:
  - a. Supporting disadvantaged young people to access the Duke of Edinburgh scheme

- b. A drop-in service and Take a Bow Drama club at the Old School in Wigginton for young people aged 13 - 15.
- c. The Romance Academy is a nationwide sex and relationships initiative working to help young people make wise and informed decisions.
- d. Detached outreach for young people through Lifezone – The Rock of York’s existing project for 5-11 year olds in Clifton.
- e. Supporting a new Baby & Toddler Group to become established at the Burton Stone Lane Centre. The new group will provide peer support for other parents.
- f. York Mind supported to deliver a weekly peer support group for 13-16 year olds experiencing difficulties with their mental health and emotional well-being.
- g. New Visuality delivering an arts based positive activity with targeted young people
- h. Targeted support for families to access breakfast clubs and holiday provision in the West of the city.
- i. Positive activity sports sessions targeting young carers across the city.
- j. A parenting course for parents of toddlers, which will run simultaneously in Turkish and Arabic and a pilot mentoring project for young refugees and asylum seekers aged 16-19.
- k. Supporting the development of a dads peer support group in York running cookery schools across the city.
- l. Delivery of Skate Park sessions at community venues across the city and work with a group of young leaders from Canon Lee school to take them through the Young Sports Leaders Award. This will mean the young people can support the delivery and engagement with young people at some of the targeted venues.
- m. A physical Literacy programme called Animalates as a way of encouraging interaction and physical activity between parents/ carers and their children at 4 venues across the city.
- n. Supporting a new positive activity group for boys aged 12-17 year olds in the North of the city.

- o. A year long project which targets and identifies girls from disadvantaged areas and poor socioeconomic backgrounds in York in need of support to raise self esteem
  - p. Support for the York Parent Carer Forum to undertake a project from January to March 2017 for parents and carers of disabled young people and mental health.
- 31. In addition to providing funding to support the delivery of projects the more creative use of assets has been explored. For example the council owned a number of resources that the community and voluntary sector could use to support themselves and their work with children and young people. These resources included a mobile skate park, a mobile youth provision van (Urbie) and two people transporter vans.
- 32. Voluntary and community sector groups were able to see the resources and put in expressions of interest into taking on ownership of the assets. The conditions set for any asset transfer could be summarised as:
  - a. remain a community resource which other community groups can access
  - b. affiliate and work to the Community Transport Association guidelines - in the case of the people transporters
  - c. Under go the necessary checks and to ensure their future use meets the necessary safety standards
- 33. All of these assets have now been successfully transfers to voluntary and community sector partners to ensure that the city can continue to benefit from them.
- 34. Learning from the experience of the work outlined above and previous commissioning and grants programmes will now go on to inform future work. It is anticipated that in 2017/18 city Local Area Teams will provide up to £300k of funding to the voluntary and community sector to improve support for children, young people and families.
- 35. **Designing and establishing key elements of the operating model and the consolidation of a significant number of business processes and systems**
- 36. It should be noted that this is and will continue to be a significant piece of work. The pre-existing service areas that have come together to form Local Area Teams had over a number of years established their own processes and ways of working. The creation of Local Area Teams

drives an imperative to revisit a large amount of our operational practice and remodel it. This is in order to ensure our processes are as lean and efficient as possible but also that they are effective and fit for purpose. For example consolidating our processes around facilities management and rationalising our use of different database systems.

**37. Ensuring transitional arrangements for pre-existing services**

38. When undertaking a significant programme of change such as the introduction of Local Area Teams it is important to get the transition from existing provision right. This is both for those individual children, young people and families that are receiving support as well as for broader service delivery.

39. In late 2016 details of all children, young people and families either currently receiving support from services forming Local Area Teams, or on the waiting list to do so, were gathered together. As these are individuals or individual families the transition for each case was necessarily unique. Local Area Teams reviewed a range of factors such work to date, ongoing need, the involvement of partner agencies and future options within the context of the new operating model. Each case was unique but transition could be summarised as:

- a. That individual(s) continued to receive support from the same practitioner.
- b. That individual(s) continued to receive support but from a different practitioner.
- c. That partner agencies leading work with families would be supported by the best placed practitioners within Local Area Teams to take work forward.
- d. That need identified through individual level work would go on to inform the grants and commissioning work of Local Area Teams and others.

40. For the transition of broader service provision arrangements these have been designed to phase in over the opening months of 2017. This is in order to land new arrangements safely and as smoothly as possible. For example an interim set of groups and activities have been arranged for the beginning of the year within children's centres. From April onwards these will begin to take the shape of the new offer provided by Local Area Teams. The new children's centre offer is being designed under the direction provided from the Council Executive that it should:



- a. Continue to ensure the right offer of universal access to early years services in conjunction with a range of partners including early years settings, schools, the Healthy Child Service and community led groups
  - b. Allow for the development of a wider range of family and community activity in each locality area.
  - c. Allow the Council to realise the full potential of staff as part of a larger outreach model of whole family working to strengthen prevention/early help intervention through the Local Area Teams
  - d. Maintain statutory responsibilities for delivering early childhood services with a more flexible asset approach.
  - e. Allow the opportunity to review each building as part of a full review of locality resources and assets in line with where families say they want to access them from.
  - f. Reinvest any capital or revenue gain from building assets as part of a wider council asset strategy and in line with services for children and families.
41. A key decision taken by the Council Executive in July of 2016 in relation to children's centres was to redefine them in order to open them up to be used more flexibly to meet the needs of local families. Work has begun to explore what this could mean for each site and a number of community groups and partners such as schools have shared their aspirations for how space could be used. A site-by-site set of options will be developed and taken forward over the year so that by 31<sup>st</sup> March 2018 we are able to truly say we are making the best use of these assets.
42. As plans for the redevelopment of Sycamore House are taken forward young people can continue to access an interim city-centre offer from Castlegate. The core elements of the interim offer from Castlegate are outlined below.
- a. **Universal Information and signposting drop in** - Information Officers are developing and delivering a information drop in fro any young person. They will provide initial information and signposting to further support where required eg Housing and Benefits advice, making appointments etc.
  - b. The Information Officers will be available face to face initially on set days to all young people wishing to make use of the centre.

- c. New developments include young people being able to text, email or ring an Information Officer to access information and support.
  - d. **Specialist Information Advice and Guidance** - Trained Learning and Work Advisers from the Local Area Teams will provide specialist information, advice and guidance to young people who are in the care of the LA, those in alternative education provision, those in the youth justice system, and those aged 16-18 who are Not in Employment, Education or Training (NEET).
  - e. The Learning and Work Advisers will provide information, advice and guidance through appointments, group work and workshops at arranged times to suit the needs of the young people and they will also have available appointments at other locations across the city based upon identified need.
  - f. **Counselling offer** - Work is progressing to develop a specification for an enhanced service that should be in place by June/July 2017 with an external provider. In the meantime young people can continue to access the counselling offer through Castlegate.
43. Plans have been drawn up for the redevelopment of Sycamore House to create a joint young people's and adults offer in the city. In late 2016 a group of young people drawn from users of Castlegate, the Show Me That I Matter Panel and the Youth Council took part in a consultation on plans for the building. The consultation has helpfully informed both the design of the building itself as well as the operational delivery of a joint offer.
44. It is expected that the new joint offer will be delivered from Sycamore House from May/June of 2017 once building works to redevelop the site have been completed.

### **Council Plan**

45. The development of Local Area Teams directly relates to the Council Plan 2015-19 priorities:
- a. 'A focus on frontline services' - to ensure all residents, particularly the least advantaged, can access reliable services and community facilities.
46. The introduction of this new operating model is a major part of delivering the shared, partnership vision and priorities of the new Children and Young People's Plan 2016-20:

- a. Vision: Children and Young People are at the heart of our City and of everything we do. Delivering 'Safe, resilient and Achieving' services with 4 fundamental priorities:
  - i. Early Help
  - ii. Emotional and Mental Health
  - iii. Narrowing Gaps in Outcomes
  - iv. Priority Groups of Children and Young People

### **Risk Management**

- 47. Throughout the development of Local Area Teams a risk register was in place to identify and mitigate any risks. This has now been revised to reflect risks associated with the roll out of Local Area Teams. Identified risks and the management of these are shared on a regular basis with the Directorate Management Team for Children, Education and Communities.

### **Recommendations**

- 48. Members of the Learning and Culture Policy Scrutiny Committee are asked to note this report.

Reason: To keep Members updated on the implementation of Local Area Teams.

### **Contact Details**

<b>Author:</b> Niall McVicar Head of Early Help and Local Area Teams Tel: 01904 554440	<b>Chief Officer Responsible for the report:</b> Jon Stonehouse Corporate Director of Children, Education and Communities
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**Report Approved**  **Date** 13/03/17

**Specialist Implications Officer(s)** N/A

**Wards Affected:**

**All**



**For further information please contact the author of the report**

### **Abbreviations**

LASP – Local Area Support Practitioner

LAT – Local Area Team

NEET – Not in Employment, Education or Training

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**Learning & Culture Overview & Scrutiny Committee**  
Report of the Assistant Director Legal and Governance

**22 March 2017**

**Update on Implementation of Recommendations from Previously Completed 'Disabled Access to York's Heritage & Cultural Offer' Scrutiny Review**

**Summary**

1. This report provides Members with a further update on the implementation of the outstanding recommendations arising from a previously completed scrutiny review on Disabled Access to York's Heritage & Cultural Offer. The final report for the review can be viewed at: [Scrutiny Review Final Reports](#)
2. Members are asked to sign off all outstanding recommendations now considered to be fully implemented.

**Background to Disabled Access Scrutiny Review**

3. In June 2014 this Committee agreed to proceed with a scrutiny topic proposed by Cllr Neil Barnes to review disabled access to York's heritage and cultural offer, with the aim of improving access for all. The following objectives were agreed for the review:
  - i. To understand legal requirements & identify best practice from elsewhere
  - ii. To assess current levels of access for those with a range of impairments
  - iii. To identify possible improvements and barriers
  - iv. Facilitate the sharing of good practice across York's network of providers
4. A Task Group was formed and at the same time they were undertaking the review, the Council was in the process of developing a new approach to delivering marketing, culture, tourism and business development in the

city, which led to the creation of a new organisation - 'Make it York'. As a result, in March 2015 when the final report was presented to the Learning & Culture Overview & Scrutiny Committee, some of the recommendations were designated for the Council - these were approved by Cabinet in April 2015. The remaining recommendations were endorsed by the Cabinet and subsequently presented to 'Make it York' for their consideration.

5. This Committee received its first update on the implementation of the recommendations in March 2016, which resulted in a number of the recommendations being signed off as fully implemented. The Committee received a further update in September 2016, and at that time were able to sign off more of the outstanding recommendations, leaving the four recommendations shown in Annex A.
6. The Committee requested a further update on the remaining recommendations be provided in six months time – see Annexes A - D.

### **Options**

7. Members may choose to sign off any individual recommendation where implementation has now been completed, and can:
  - a. Request further updates and the attendance of the relevant officers at a future meeting to clarify any outstanding recommendations
  - b. Agree no further updates are required

### **Council Plan 2011-15**

8. The Disabled Access Review supported the Council's priority to protect vulnerable people. This was a priority within the Council Plan 2011-15, which was in place at the time the review were undertaken.

### **Implications**

9. There are no known Financial, Human Resources, Equalities, Legal, ICT or other implications associated with the recommendations made in this report.

### **Risk Management**

10. In compliance with the Council's risk management strategy, there are no known risks associated with this report.

## Recommendations

11. Members are asked to note the contents of this report and:
- i. Sign off any recommendations that have now been fully implemented.
  - ii. Agree whether a further update is required in 6 months time.

Reason: To raise awareness of those recommendations which are still to be fully implemented.

## Contact Details

**Author:**

Melanie Carr  
Scrutiny Officer  
Scrutiny Services  
01904 552063

**Chief Officer Responsible for the report:**

Andrew Docherty  
Assistant Director Legal and Governance  
01904 55

**Report Approved**



**Date**

1 March 2017

**Wards Affected:**

**All**



**For further information please contact the author of the report**

**Background Papers:** None

**Annexes:**

**Annexes A-D** – Implementation Update on Outstanding Disabled Access Review Recommendations

**Report Abbreviations:** N/A

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## Update on Implementation of Recommendations arising from Disabled Access Scrutiny Review

Recommendations for <b>City of York Council</b> approved by Cabinet June 2015	Update as of March 2016	Update as of September 2016	Update as of March 2017
v) Liaise with bus providers on policy around access and remind them of the needs of York residents and visitors and the barriers poor access to public transport creates for disabled people trying to access York's heritage and cultural offer (see paragraphs 71 of Appendix 1 of review final report).	We will engage with the city's bus operators through the York Quality Bus Partnership and the York Bus User Group to highlight issues experienced by disabled people in attempting to use public transport services.	Engagement with bus operators is ongoing.	Information on the issues relating to disabled access, as raised and discussed at meetings of the QBP are detailed in Annex B.
vi) Introduce a downloadable mobile application free to the public – the application to contain a comprehensive guide to accessible facilities in York. One example is the 'AccessAble' app provided by DisabledGo (see paragraph 78 of Appendix 1 of review final report).	The 'iTravelYork' website is smart phone friendly, is updated on a daily basis and includes pages specifically to assist those with disabilities. The Council's transport team welcomes suggestions for how these pages might be improved.	iTravelYork website continues to be the main location for travel information for all residents and visitors with disabilities.	CYC entered into a new contract with Disabled Go as of 1 May 2016 – 31 March 2019. As part of that renewal and to mitigate the need to develop an additional mobile app for which there are no funds to resource, the new SLA requires Disabled Go to work more closely with

vii) If such an application is adopted, a marketing campaign should be run advising residents and visitors of the availability of the application & its benefits.			EAG by attending future EAG meetings and to facilitate a subgroup of EAG representatives –further information is contained within the copies of the Minutes from a number of EAG meetings attached at Annex C.
Recommendations for <b>Make it York</b> as approved by the Cabinet in April 2015	Update as of March 2016	Update as of September 2016	Update as of March 2017
xiii) Create a best practice accessibility-related award at the annual Visit York Tourism Awards (see paragraph 74 of Appendix 11 of review final report).	In line with regional and national tourism awards it is crucial that all categories at the Awards consider accessibility rather than one specific award. All categories include specific criteria around accessibility and the judging panels and mystery visits will all take a business approach to accessibility extremely seriously in the final judging.	To confirm we do have specific accessibility questions on each category of the tourism awards to make sure we are covering all angles across the board.	In 2016 Make it York introduced some new cultural awards. One of the award categories is a 'Cultural Equality and Diversity Award' which in 2016 was sponsored by the Joseph Rowntree Foundation – for further information see Annex D.

**March 2016**

The Committee agreed to sign off recommendations i), iv), xi) & xii), and requested a further update in six months time.

**September 2016**

The Committee agreed to sign off recommendations ii), iii), viii), ix), x) & xiv).

Specifically in regard to recommendation v), the Committee requested further specific information on what issues have been raised / discussed at Quality Bus Partnership meetings in relation to access and the barriers poor access to public transport creates.

In regard to recommendation vi) Members agreed there was still a need to clarify whether there was a requirement for a separate App as the information was available on a smartphone friendly website, and also whether funding was available for an App. Officers advised that the Equality Advisory Group (EAG) had discussed this subject at their last meeting and were due to receive a presentation from Disabled Go at their next meeting. It was agreed that the Committee would be provided with the minutes of those two EAG meetings.

In regard to recommendation xiii) Members noted that all award categories included specific criteria around accessibility but felt that the update did not address their request for a specific reward and requested further information be provided on this.

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**Recommendation v) – Feedback from CYC Transport Planning Team:**

1) **Low Floor buses**

The **Public Service Vehicle Accessibility Regulations** now mandate that all local buses must be low floor and wheelchair accessible from 1<sup>st</sup> Jan 2017. All of York's bus operators are aware of this legal requirement and where the Authority becomes aware of any non-compliant vehicles being used on locally registered bus services, we take this up with the operator and if necessary, the Traffic Commissioner who can enforce against non-adherence;

2) **Bus stop information**

Working with local bus operators and through funding awarded to the Authority through the Department for Transport's 'Better Bus Area Fund' we have worked to improve public transport information. This included the introduction of composite (all operator) easy to read timetables which were designed in consultation with the York Blind and Partially Sighted Society;

3) **Bus stop access & visibility**

In the last year, the Council has invested £50k in improving accessibility to and at bus stops. This has included investments in dropped road crossings; seats at stops; hard-standing (where bus stops were previously on grass verges; and raised kerbs to decrease the step up from the street on to the bus. In addition the Authority has also improved lighting at a number of bus stops including those located outside York railway station. In the coming months, infrastructure and lighting will also be improved at the Museum Street, Rougier Street & Stonebow stops – all of which provide easy access to York's cultural and heritage offer.

4) **Operator improvements**

All nine bus operators making up the Quality Bus Partnership have agreed to produce a summary of the work they have undertaken to improve access for all to their services. By way of a prelude, Transdev reported at last week's meeting that all of the new buses recently introduced on their 'Yorkshire Coastliner' network included on-board audio and visual next -stop displays.

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**Recommendation vi) – Additional Information**

In March 2016, EAG received confirmation that the CYC contract with Disabled Go had been extended for three years. To only update it for one year would have been significantly more costly.

However as part of the new Service Level Agreement with Disabled Go, it was agreed that Disabled Go would:

- Commission training workshops for disabled users to carry out venue assessments and give feedback on the website
- Provide EAG with quarterly updates at EAG meetings
- Make links with Make it York and city centre partners
- Look at better integration with the CYC website
- Utilise the EAG group to act as a forum for suggestions/sounding board, either through its main meeting or separate meeting
- Review the current front page of Disabled go website – new pictures and foreword
- Continue to provide suggestions for new venues to be assessed

The Minutes of the meetings of EAG held June 2016, September 2016, and December 2016 are attached to show the detail of the discussions between both parties. Also attached is a copy of the Disabled Go update provided at the most recent meeting of EAG held earlier this month (March 2017).

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**Equality Advisory Group**

**15 June 2016**

**Minutes**

Present:

Daryoush Mazloun (Chair), YREN

Carolyn Suckling, York Access Group

Lisa Kelly, York LGBT Forum

Sue Lister, York Older People's Assembly

Chris Edmondson, YILN

Zoe Brown, PA to Chris E.

Emmanuel Oloruntola, CYC

Kay Bailey, CYC

Charlie Croft, CYC

Ian Cunningham, CYC

Cllr Tony Richardson, Conservative Representative

Jeanette Thompson, JUST works

Sharon Pickering, JUST works

Apologies:

Cllr Julie Gunnell, Labour Group

Cllr Ashley Moucher, Liberal Democrat Group

Mahendra Verma, York Indian Cultural Association

### 1. Welcome

The Chair welcomed everyone to the meeting and expressed on behalf of EAG concern about the recent events in Orlando.

2. The minutes from the last meeting were approved.

### 3. Matters Arising

i) Will the national Census include questions regarding sexual identity?

Ian Cunningham responded to say that he thought they would be included this time.

ii) Disabled Go update

Charlie Croft updated the group that the CYC contract with Disabled Go has been extended for three years. To only update it for one year would have been significantly more cost. However as part of the contract we have asked them to work more closely with EAG by attending future EAG meetings and facilitating a subgroup of EAG reps.

### 4. Talkabout Panel

Ian Cunningham, Business Intelligence Manager introduced this item to the group. The Council tries to keep resident satisfaction data as much as possible. Previously the Council did this through the Big York Survey. However due to budget constraints this is no longer viable. The Council has now reintroduced the Talkabout Survey which is a series of questions reflecting Council services which will go out to a sample 2,000 households 4 times a year. The information gathered will be used to inform decision-making and the data gathered will be published and updated monthly on the Council's website. None of the personal information is shared.

Approximately 750-800 people have said they would like to be on the Panel but while it represents geographically across the wards, it's

currently weighted towards white, older people and the council would like a better representative sample from its Communities of Interest. EAG members are invited to ask their groups and contacts if they would like to consider joining the Panel. Anyone over 18 and on the electoral roll is eligible.

Question: How will you ensure it's accessible?

When people sign up we ask them how they prefer to receive the information eg paper copy, online, braille and we would adjust accordingly.

Question: Will you be able to tell us what the current make up of the panel is?

Yes , Kay will circulate details of how to join, current make up of the Panel and where the gaps are with the minutes. Not everyone will be able to join the Panel because that will skew the representative aspect so we would stop when we have sufficient names.

#### 5. Update on the Information, Advice and Guidance project

This project which was commissioned by CYC Adult Social Care Dept sets out to identify good practice for IAG across the authority to enable people to stay healthier for longer. Funding for project comes from regional source , not CYC. A range of stakeholders have been consulted including medical, voluntary sector. One of the purposes of coming to this meeting is to build networks with Communities of Interest who we haven't yet engaged with. A supporting document is attached to the minutes which outlines progress and findings so far.

Question: Is Connect 2 Support still going?

Yes it's still in place but its focus in York is more on purchasing services and resources to keep it live. Feedback has been that it's difficult to navigate and there is a cost to organisations to put data on it.

Question: How are you linking to Health Services in the city?

We are due to have more conversations with the Clinical Commissioning Group. Much of the websites for NHS services are around promoting themselves rather than giving out advice and guidance.

It's recognised that there's a strong community resources in York, for example we are working with the Community Centres and the Community Facilitators.

There will be a report and recommendations at the end of July.

## 6. Any Other Business

i) Lisa Kelly, Co-chair York LGBT Forum is organising a Human Rights Hands Together Walk on Sunday 14 August. It involves couples (of any age, gender, sexual orientation) walking hand in hand on specific, timed routes around the city centre and observing reactions by the general public. There will be trained marshalls along the routes. The issues being raised by the walk is does ethnicity matter, how safe/diverse is York? There will be a social researcher working on the project with Lisa and it's intended to be a long term project. If you would like to volunteer either to walk or be a marshall contact Lisa at [yorklgbtforum@gmail.com](mailto:yorklgbtforum@gmail.com)

ii) Sue Lister updated the group on the success of the Free to Be Me training for care homes and workplace settings.

iii) Sue Lister is looking for anyone interested in being part of the 50+ Festival organising committee as she is stepping down as organiser.

iv) Ageing Without Children (AWOC) group is meeting monthly at the Cross Keys pub on Goodramgate. There's a forthcoming conference on 27 June 2016.

v) Carolyn Suckling reminded the group on the news of the forthcoming decision by the Supreme Court regarding the bus company who refused a wheelchair user access to a bus due to a buggy already on the bus. See attached link:

<http://www.bbc.co.uk/news/uk-36534907>

The Chair thanked everyone for coming, The next meeting will be on Wednesday 7 September 6pm



**Equality Advisory Group  
Wednesday 7 September 2016**

**Minutes**

Present:

Lisa Kelly, YORK LGBT forum (Chair)  
 Sue Lister, York LGBT forum, YOPA  
 Chris Edmondson, YILN  
 Carolyn Suckling, York Access Group  
 Rory Barke, YREN  
 Danny Dorney, Jorvik Deaf Connections  
 Charlie Croft, CYC Asst Director Communities, Culture and Public Realm  
 Kay Bailey, CYC Communities & Equalities Team  
 Will Boardman, CYC Policy  
 Charlotte Kemp, BSL interpreter  
 Vicci Ackroyd, BSL interpreter

Apologies: Cllr Tony Richardson, Cllr Ashley Mouncher, Mahendra Verma, David Brown, Daryoush Mazloun

**1. Minutes**

The minutes of the previous meeting were approved as a true record.

**2. Matters arising**

An update on the contract with Disabled Go was requested.

Officers informed the meeting that as part of the contract:

- a subgroup is formed to work with DisabledGo via a training day (date tbc) on assessment of venues and to help improve the website for users. An invite went out to EAG members and one name was forwarded so far. The request has also been shared with groups across York. Anyone interested to let Kay know.
- CYC Scrutiny Committee has also asked Disabled Go to look into whether venues can include the DisabledGo link on their websites.
- New venues have been added to the list for assessment this year.
- Disabled Go will be asked to attend and update EAG at the December meeting.

Discussion took place around the opportunity for EAG to assist CYC in holding Disabled Go to account for their performance against the contract and to consider the appropriateness of the service / contract for the future.

Action: KB to circulate the contract to EAG to assist with this.

Question: does the assessment include access for Deaf people?

In response: an assessment is made against whether the venue has people on site who are trained in BSL and also facilities for hard of hearing.

### 3. A Fairer York - Equality Strategy

Will Boardman presented the City's refreshed Equality Strategy to the group. The document highlights issues of inequality across the city and sets the challenge to all partners to find ways of addressing it. The main points are captured in handout. (see Appendix 1.)

Question: has success been held back due to lack of money?

Response: money does play a significant part but it means that services can be more targeted and focused.

Question: social services funding is very low and affects direct payment levels, which must affect the economic quality and people will not meet their expenses. This is sport may help to secure funding and priorities.

In response: this document starts the discussion and it can feed into the decision making process.

Response: It should also inform the impact assessment process. We have revised the impact assessment to include assessment against environment and health impacts.

Question: YREN welcomes a strategy for York. What influence does the community have regarding the implementation of strategies within the document eg Hate Crime?

Response: It raises the game for everyone not just the discriminated, finances are irrelevant. The values being used to make decisions on how these strategies are embedded are more important.

Question: Also what is it you're monitoring and tracking as a concern is that the links don't take me to the datasets that lie behind it.

In response: we accept that equality data is not at the level we want it to be and there are gaps. The Fairness and Equalities Board (FEB) brings together agencies who will get a set of indicators to monitor against the datasets to show over time a direction of travel. I would agree that Communities of Interest need to be involved in defining strategies.

Question: how will you report on progress?

Response: There is a list of the indicators at the back of the Strategy, the intention will be to draw information together. Its not only the Council's responsibility, it's a citywide strategy and has been developed with partners.

Question: I find data hard to understand and lots of communities also do. I would like to take it back to the Deaf community in a way that is easy to understand.



Response: it is a challenge, there are lots of numbers and it can also come across as not being relevant to people's lives. I would welcome any thoughts on how we can best present the information.

Question: People have different levels of knowledge and information will always tell a story. Has York got a 'datamill' - a depository of information accessible by the public?

Response: yes we have York Open Data

Question: Would you like our communities to submit their stories to bring it to life?

Response: yes we would welcome this. There are a number of channels which can be used to influence and describe personal stories including this group, FEB and a Fairness Strategy email.

Question: we can't delay any action by this group to influence this strategy.

#### 4. EAG's role going forward

Officers drew to the group's attention the low attendance figures and lack of representation from the Communities of Identity at both EAG meetings and 'Meet the director' meetings. A discussion took place about the future direction of EAG so as to influence council policy and represent effectively the Communities of Interest in York.

The frequency of meetings was discussed. The Council officers stated that the Council would not be in position to resource additional meetings; it will therefore be important to make the best use of the current meetings.

Discussion took place about councillor representation in order to influence equalities policy-making. The importance of engaging with the Executive was noted.

EAG's current role in consulting on equality impact assessments was discussed. Officers reported that it is difficult to bring an even flow of impact assessments to the meetings and that, from the Council's point of view, it is not always practical to fit impact assessments into the timetable for EAG meetings. It was noted, however, that if EAG decides to function differently in the future it will be important to find an alternative method of obtaining feedback on impact assessments. The meeting discussed options whereby EAG could be more self-directing of its own agenda, generating ideas and interest which will stimulate greater involvement and deliver more impact. It was agreed that an annual event on a key topic would provide a focus for this

approach, bringing together the Communities of Interest, stimulating debate and servicing to hold the Council and other appropriate agencies to account. The quarterly business meetings would be used to prepare for the annual event.

Action: Officers to write up the ideas discussed in liaison with EAG members and bring to the December meeting for more detailed discussion.

A "meet the director" meeting will take place with Mary Weastell, the Council's new Chief Executive to discuss the emerging proposal with her following the December meeting.

An offer was made by Rory Barke to assist in contacting groups on the mailing list to sound out their views.

#### 5. Any Other Business

i) C Suckling reported that she was pleased that the 'A boards' trial policy had been approved.

ii) Lisa Kelly fed back on the Hands Together event which had been introduced in the previous meeting. The findings of the event will be written up and the plan is to hold another 3 or 4 next year - would like more BME representation.

Action: Lisa to link up with YREN.

iii) S Lister shared information on:

- York 50+ Festival 120 events, programmes available for distribution
- Adults Without Children group (AWOC) meets each month at Cross Keys Pub
- 'Free to be Me' awareness training now available in the workplace including City of York Council.

iv) KB shared that there will be an email coming out shortly to invite nominations for a new Cultural Diversity Award sponsored by the FEB.

v) It was reported that an EAG member's acquaintance had to use the warden call number in an emergency and it worked very well but it required significant mental strength to wait on hold in between the call.

Date of the next meeting - Weds 7 December 6-8pm

**Equality Advisory Group**  
**7<sup>th</sup> December 2016**  
**Minutes**

**Present:**

Chris Edmondson (Chair), York Independent Living Network

Daryoush Mazloum, York Racial Equality Network (YREN)

Carolyn Suckling, York Access Group

Danny Dorney, Jorvik Deaf Connections

Cheryl McBride, Jorvik Deaf Connections

Cllr Tony Richardson, Conservative Group

Kay Bailey, Communities & Equalities Team, CYC

(Palantypist and BSL interpreter)

Apologies: Dominic Smithies (YUSU), Mahendra Verma (York Indian Cultural Assoc), Charlie Croft (CYC), Sue Lister (YOPA)

**1.Minutes**

The minutes of the previous meeting were agreed as a true record.

**2.Matters Arising**

i) A request was made to circulate to the group the latest Hate Crime Strategy.

Action; Kay Bailey to action.

ii) Disabled Go

Disabled Go provided an update. See Appendix 1 which outlined recently added venues for assessment.

Q) Can we check if they have Harkers restaurant on the list for assessment?

Q) Do DisabledGo check to see whether there are sufficient Changing Places facilities – across the city?

Action: Kay Bailey to action the above with Disabled Go

Q) Can businesses get a rebate from CYC if they commit to providing accessible venues?

Action: Kay Bailey to request further information from Make It York and the Business District.

iii) Meeting with CYC's Chief Executive Mary Weastell

The Chair reminded the group that the meeting was set for Tuesday 10 January 2-3.30pm at West Offices. Can everyone go back to their groups and send in questions to Kay for Mary.

Initial discussions took place about possible topics which included:

- The role of the group and what it might look like
- Showcasing our groups and organisations
- Experience and involvement in her previous local authority and whether there are any potential link ups
- Her role with the Clinical Commissioning Group and other partners
- Accessibility of the Council eg BSL

### 3. Equality Advisory Group – group discussion about its purpose and function going forward

Kay Bailey introduced the item which followed on from the previous meeting where the group had had initial discussion about EAG's role, the current format and the low attendance at meetings.

General discussion took place around the table and the following points were made:

i) This meeting is organised by CYC, therefore I ask the question has the relevance of the group changed in the Council's mind?

ii) have numbers reduced due a loss of faith in the system, lack of funding generally?

iii) For the Deaf community having the appropriate access to council meetings prevents us from being fully engaged. Often we are joined up with people with a disability. While some may have a disability we see ourselves as a linguistic community.

iv) its important that we have a good story to tell , have we actually been able to effect change at the council, maybe that's a cause for low attendance. Then we could tell other people 'this is what we made happen'.

v) Cllr Richardson talked about his role as a Councillor and that as equality representatives they are here to listen and feed information through as part of the decision making process eg committees etc

Discussion around BSL interpreters at Council meetings would help. There is no BSL interpreting facility in York as in other areas.

vi) Deaf hate crime was mentioned as being high, whilst deaf awareness amongst the hearing community was low. eg some pubs don't like

having the Deaf community because we are perceived to be noisy, aggressive.

Cllr Richardson asked if pubs could join a 'Deaf Friendly Pub' scheme and display a sticker would that help? The Deaf representatives agreed it would.

BSL – we would like to see more people at the Council trained in BSL.

vi)the Council already consults with our organisations, so could we meet twice a year to pick up on issues and keep everyone informed?

vii)We talked about organising an event at the last meeting, could we use this to find out what people want? Could that help define ourselves going forward?

#### 4. What next/summary

Kay Bailey summarised the main points coming from the discussion.

- Holding the Council to account
- Having a voice
- Being able to influence policy
- Representing our communities
- Challenging barriers to access eg meetings, services
- To gain a better understanding of how the Council works
- Information sharing and networking

With an action to discuss with Council colleagues prior to the next meeting.

The proposed date for the next meeting is Thursday 2 March 6pm.

The meeting closed at 8pm.

disabledGo.com

(APPENDIX 1)



## City of York Council update December 2016

Surveying for year 1 of renewal contract was carried out week commencing 17<sup>th</sup> October 2016.

### New venues added this year include:

5 Senses Spa	Stockton On The Forest Village Hall
Crumbs Cupcakery	York Army Museum
Eagle & Child	York City Walls
Energi Trampoline Park	York Cocoa House
Fudge Kitchen Ltd	York Cold War Bunker
McDonald's (Monks Cross Drive)	Bannatyne's Health Club and Spa
Middlethorpe Spa	Cut & Chase
Moor Lane Youth Centre	Grays Court
Olivia's Artisan Bakery and Café	Vernon House Community Centre
Pyramid Gallery	York FootGolf Centre

Venues are due to be available for the council contacts to view/approve the new access guides week commencing 12<sup>th</sup> December.

DisabledGo provided a work experience day in York for people to attend, 3 people attended the day and gave great feedback.

One quote from a volunteer at York Blind and Partially Sighted Society was "I wanted to thank you both for a very enjoyable day in York last Monday surveying the shops in Coney Street plus the one in Davygate. It was very information and enjoyable. Should you ever have something similar in York in the future, please to let me know and, if I'm available, I'd like to attend."

We will also be running an additional work experience day in York on 20<sup>th</sup> January 2017 which we have people booked on to the day already.

Any queries or questions, please do not hesitate to contact Rachel Carter at DisabledGo on 01438 742810 or [rachel.carter@disabledgo.com](mailto:rachel.carter@disabledgo.com)



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Email: [enquiries@disabledgo.com](mailto:enquiries@disabledgo.com)









## City of York Council update March 2017

Surveying for year 1 of renewal contract was carried out week commencing 17<sup>th</sup> October 2016.

The new venues added in 2016 have been approved by the council and are now live on [www.disabledgo.com](http://www.disabledgo.com)

Following on from the successful work experience day in 2016, DisabledGo provided a second work experience day in York for people to attend in January 2017. 10 people attended and provided great feedback including "I really, really enjoyed the presentation and what you were doing." DisabledGo will be carrying out a work experience day later this year, if you would like to attend, please contact Rachel Carter at DisabledGo who will be able to provide more details about the day.

DisabledGo are working closely with a gentleman for Friends of York Walls who is kindly providing feedback on our new City of York Walls access guides.

The aim is to begin surveying for year 2 of the contract week commencing 29<sup>th</sup> May to add 25 new venues and update the current York access guides.

Please advise which venues you would like included in the DisabledGo survey for 2017.

Any queries or questions, please do not hesitate to contact Rachel Carter at DisabledGo on 01438 742810 or [rachel.carter@disabledgo.com](mailto:rachel.carter@disabledgo.com)



Tel: 01438 842710 Email: [enquiries@disabledgo.com](mailto:enquiries@disabledgo.com)  
Arlington Business Park, 7, Arlington Court, Whittle Way, Stevenage SG1 2FS



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### **Recommendation xiii) – Additional Information**

The first 'Make it York' Culture Awards ceremony took place on 1 December 2016. The awards were introduced to celebrate excellence in the arts and culture sector and reward outstanding innovation, creativity and quality. The objectives of the awards are to:

- Celebrate and showcase both our uniqueness and our diversity, to help build a confident and creative cultural community
- Encourage York as a city to be more culturally ambitious and working across all boundaries
- Reward and recognise cultural excellence within our city and its surroundings
- Highlight the importance of culture to build and maintain a sustainable economy
- Establish a long term, sustainable, credible event to help promote the city of York to residents, visitors, businesses and students
- By showcasing the city's cultural uniqueness and diversity to make culture more accessible to everyone and to encourage more people to take part.

The winner of the 'Cultural Equality and Diversity Award' in 2016 was Accessible Arts & Media (AAM) for their IMPs Project.

AAM is a charity which creates arts, digital media and training programmes that are tailored to the needs and aspirations of the people it works with, and it has touched the lives of tens of thousands of people, many of them vulnerable or experiencing physical or mental challenges.

The core aim of their IMPs Project was to bring together disabled and non-disabled children and young people as equals. All IMPs members get the chance to make music, develop new skills and build confidence and mutual understanding.

Rose Kent of AAM also won the 'Cultural Champion' category. As Managing and Creative Director of Accessible Arts & Media since 1992, Rose has been and continues to be an inspiration, not just to the arts sector, but to officials working in health and social services. She is energetic in her support for Tang Hall Big Local and in promoting Culture & Wellbeing in York. Her skills as an arts practitioner and specialist consultant have been central to raising Accessible Arts and Media's profile from two small fledgling community arts charities to the award-winning organisation it is today. Thanks to Rose, York is home to a unique range of specialist disability and youth programmes.

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<b>Meeting Dates</b>	<b>Learning &amp; Culture Policy &amp; Scrutiny Committee – Work Plan 2016-17</b>
Wed 15 June 2016 @ 6pm	<ol style="list-style-type: none"> <li>1. York Museums Trust – Partnership Delivery Plan Bi-annual Update Report (Reyahn King)</li> <li>2. Attendance of Executive Member for Culture, Leisure &amp; Tourism – Priorities &amp; Challenges for 2016/17 (Cllr Ayre – attendance confirmed)</li> <li>3. Workplan &amp; Discussion re potential scrutiny topics for 2016/17:</li> </ol>
Wed 13 July 2016 @ 5:30pm	<ol style="list-style-type: none"> <li>1. Attendance of Executive Member for Education, Children &amp; Young People's Services - Priorities &amp; Challenges for 2016-17 (Cllr Rawlings)</li> <li>2. Year End Finance &amp; Performance Monitoring Report (Richard Hartle)</li> <li>3. Introductory Update on York Trial of 30 Hours Free Childcare for Working Families (Barbara Mands)</li> <li>4. Scoping Report for Play Opportunities Scrutiny Review (Mary Bailey)</li> <li>5. Workplan 2015/16</li> </ol>
Wed 14 Sept 2016 @ 5:30pm	<ol style="list-style-type: none"> <li>1. First Quarter Finance &amp; Performance Monitoring Report (Richard Hartle)</li> <li>2. York Safeguarding Board Bi-annual Update (Will Boardman)</li> <li>3. Tour de France Scrutiny Review Interim Report</li> <li>4. Implementation Update – Disabled Access to York’s Heritage &amp; Cultural Offer</li> <li>5. Workplan 2016/17</li> </ol>
Wed 9 Nov 2016 @ 5:30pm	<ol style="list-style-type: none"> <li>1. York Theatre Royal SLA Performance Bi-annual Update Report (Liz Wilson)</li> <li>2. Explore York Libraries &amp; Archives Mutual Ltd SLA &amp; Bi-Annual Update (Fiona Williams)</li> <li>3. Learning Services Biannual Update &amp; Draft Self-Assessment Report (Alistair Gourlay)</li> <li>4. Draft Skills Strategy (Julia Massey)</li> <li>5. School Improvement and Ofsted Update on Schools Performance (Maxine Squire)</li> <li>6. Update on Schools Response to White Paper (Maxine Squire)</li> <li>7. Workplan 2016/17</li> </ol>

<p>Wed 11 January 2017 @ 5:30pm</p>	<ol style="list-style-type: none"> <li>1. York Museums Trust – Partnership Delivery Plan Bi-annual Update Report (Reyahn King)</li> <li>2. Second Quarter Finance &amp; Performance Monitoring Report (Richard Hartle)</li> <li>3. Update on School Meals (Mark Ellis)</li> <li>4. CYC Bi-annual progress report on Safeguarding &amp; Looked After Children (Eoin Rush)</li> <li>5. Update on York Trial of 30 Hours Free Childcare for Working Families (Barbara Mands/Nicola Sawyer)</li> <li>6. Play Provision Scrutiny Review Draft Final Report</li> <li>7. Workplan 2016/17</li> </ol>
<p>Wed 22 March 2017 @ 5.30pm</p>	<ol style="list-style-type: none"> <li>1. Attendance of Chair of York@Large (Chris Bailey) – attendance confirmed</li> <li>2. Third Quarter Finance &amp; Performance Monitoring Report (Richard Hartle)</li> <li>3. York Safeguarding Board Bi-annual Update (Will Boardman)</li> <li>4. SACRE (Standing Advisory Committee on RE) Annual Report &amp; Review of York Schools' Agreed Syllabus (Mike Jory &amp; Shabana Jabbar-Chair of SACRE)</li> <li>5. Update on implementation of Local Area Teams (Niall McVicar)</li> <li>6. Update on Implementation of Recommendations from Previously Completed 'Disabled Access to York's Heritage &amp; Cultural Offer' Scrutiny Review</li> <li>7. Workplan 2016/17</li> </ol>
<p>Wed 24 May 2017 @ 5:30pm</p>	<ol style="list-style-type: none"> <li>1. Attendance of Chair of Learning City (Alison Birkenshaw)</li> <li>2. York Theatre Royal – Service Level Agreement Performance Bi-annual Update Report (Liz Wilson)</li> <li>3. Explore York Libraries &amp; Archives Mutual Ltd SLA &amp; Bi-Annual Update (Fiona Williams)</li> <li>4. Update on York Museum Trust Custodianship Arrangements (Charlie Croft)</li> <li>5. Learning Services Bi-annual Performance Update (Alistair Gourlay)</li> <li>6. Draft Workplan for 2016/17</li> </ol>

Future Meeting:

Meeting date to be agreed - Update on Academisation, Place Planning & Additional School Places Required